

Chapter 2

Background

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I. NATURAL FEATURES

A. GEOLOGY

Frederick County lies within two of the five geologic provinces located in Maryland, the Piedmont Plateau and the Blue Ridge. The Maryland Geological Survey has four publications detailing the provinces and their properties of Frederick County from which the following data is summarized, see Reger and Cleaves (2008); Dugion and Dine (1987); and Myer and Beall (1958). The Piedmont Plateau Province is divided into a Lowland (western) and Upland (eastern) Section. A large portion of Frederick County lies in the Lowland Section, in a natural central column of the county, which generally extends from the eastern edges of Woodsboro, Walkersville and Frederick City to the eastern slope of Catoctin Mountain. The Lowland Section is generally characterized by a valley of gently rolling terrain and slow-flowing streams. The Upland Section, the eastern slice of the county, is rolling low elevation terrain with major streams in narrow valleys. The Blue Ridge Province is a mountain ridge and valley area of heavily rolling terrain, and deep, restricted, and fast-flowing streams. The Blue Ridge is a narrow geologic province located between the Valley and Ridge (west) and Piedmont (east) Provinces. The South Mountain Ridge divides this Province between Frederick County and Washington County.

1. The Piedmont Plateau Province

a. Piedmont Lowland Section

The Piedmont Lowland Section is covered by the Regions of Frederick Valley District, Mesozoic Lowland, and Chesapeake Gorges*. The rock type in the Frederick Valley is Frederick and Grove limestones with some diabase intrusion and New Oxford Formation overlying the limestone at its western edge. Its sedimentary rock is easily eroded to form deep soils, whereas the metamorphic and especially the igneous materials of other regions require more time and more severe eroding. Therefore, from the Potomac River northward, this area is characterized by deep soils, streams with shallow banks, and gently rolling land. A quartzite ridge to the east of the section separates this section and its region.

The Mesozoic Lowland Region formed in upper Frederick County and to the southwest of the Frederick Valley is flat to rolling lowlands with red soils, low ridges with diabase dikes and limestone conglomerates with common sinkholes. Upper Frederick County is composed of much the same material as the Frederick Valley, the major difference being that this upper region has not been as heavily eroded. Its soil cover is shallower and its rolling character is due to the harder rock material overlying the softer limestone. The flood plain sediment deposits formed a belt of red sandstone and shale, which crosses Maryland, Pennsylvania, and New Jersey.

b. Piedmont Upland Section

The Piedmont Upland Region has its roots in the Precambrian Era. Its rock materials are different from those in the Frederick Valley and Triassic Upland Regions, which once probably served as a deposit area for the erosion material from the Piedmont Upland Region. The Piedmont material existed before the formation of the Appalachian Mountains. It has metamorphic, igneous, and sedimentary materials, which are probably related to the volcanic activity that took place during Precambrian time.

The Piedmont Upland Section is encompassed by the Harford Plateaus and Gorges Region and the Wakefield Valley and Ridge Regions. The Harford Plateaus and Gorges Region of Frederick County is made of phyllite, fine grained schists and hard-ledged quartzite. The Wakefield Valley and Ridge Regions is made of phyllitic meta-basalt (Sams Creek), rhyolite, quartzite, and narrow bands of marble.

2. The Blue Ridge Province

The Northern Blue Ridge Section in Frederick County is bounded by the eastern base of Catoctin Mountain and the western base of South Mountain and basically constitutes the Middletown Valley. Cambrian Quartzite weathered into metamorphosed lava, which forms the mountain core, characterizes the area. The quartzite, a weather-resistant material, has served as a deterrent to erosion thereby creating the present mountain valley topography.

The Section is divided into three regions: (1) Catoctin-South Mountain. (2) Middletown Valley, and (3) Chesapeake Gorges*. The Catoctin-South Mountain Region is composed of two prominent quartzite ridges of South and Catoctin Mountains. The Middletown Valley Region is mainly comprised of meta-basalt granite gneiss and sand and silt alluvium in flood area of gorges. Geologic materials found in this Section are similar to those found in the Piedmont Upland Region of the Piedmont Province; that is, they are predominantly metamorphosed rock of igneous origin with similar characteristics.

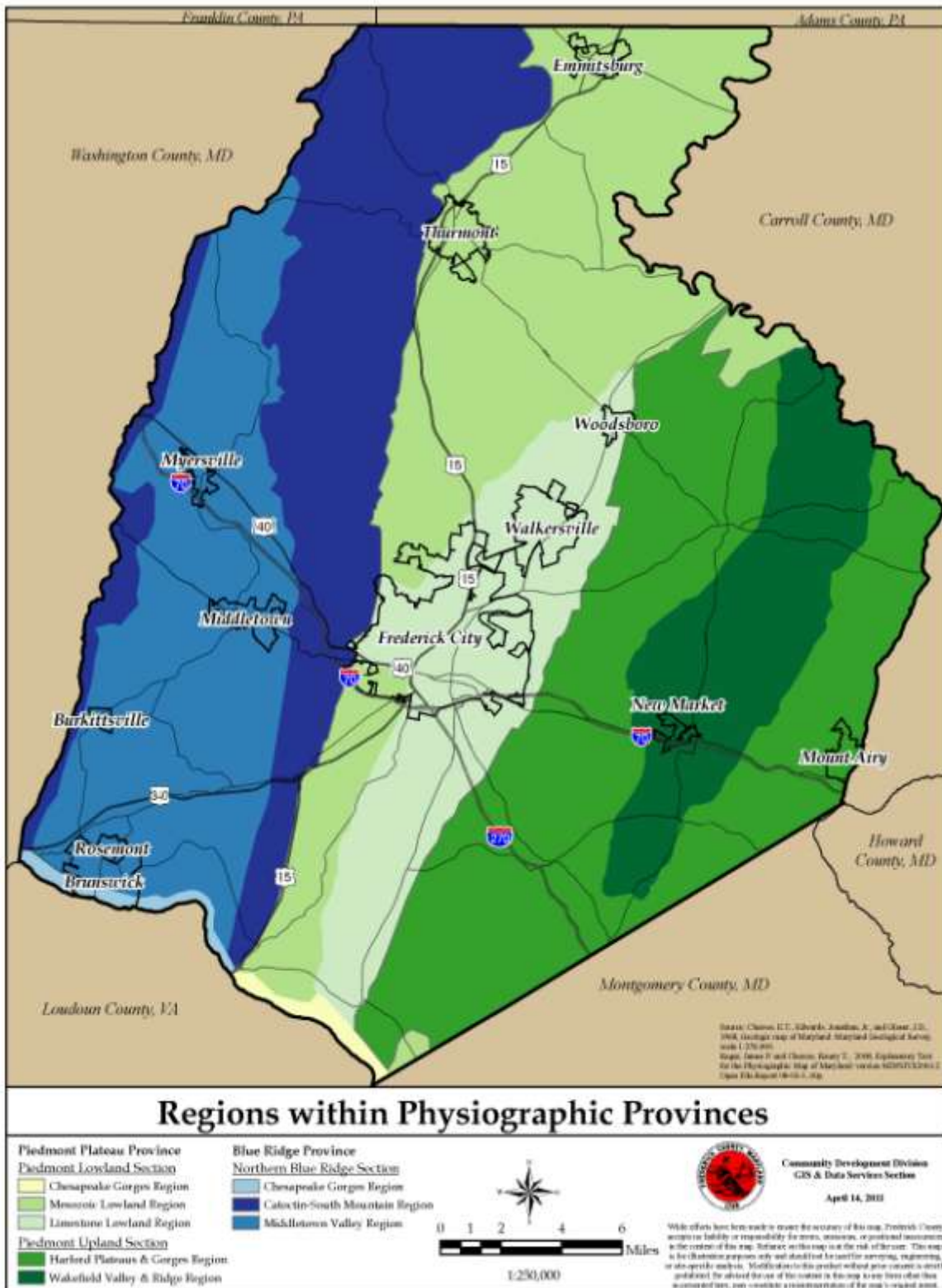
***Chesapeake Gorges Regions**

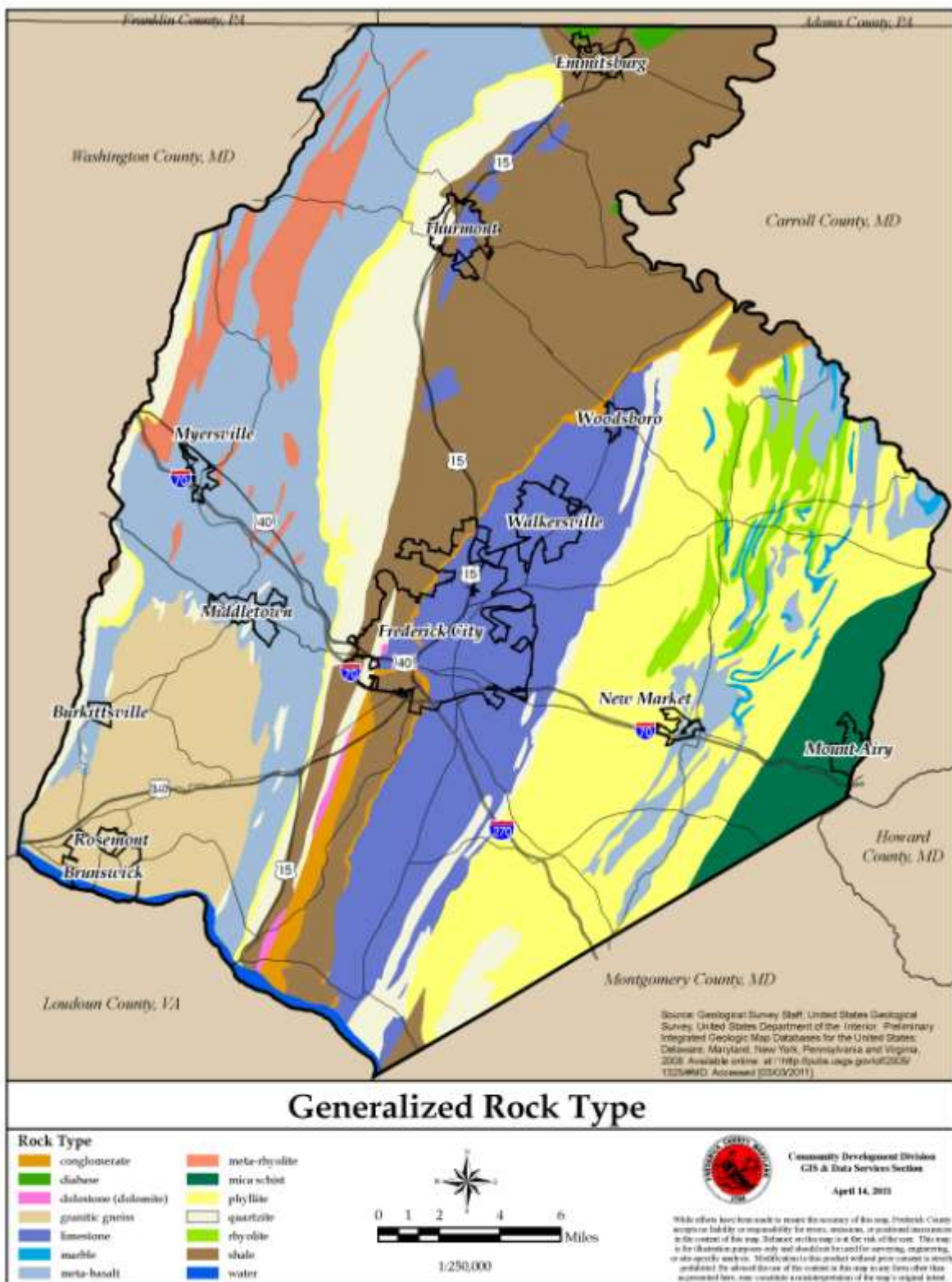
For both Provinces of Frederick County there is a separate Chesapeake Gorges Region. Both locations are carved by the flood plain of the Potomac River. From the western Northern Blue Ridge Section the Region flows over resistant beds of quartzite, sandstone, siltstone, greywacke, phyllite, shale and gneiss through to over Piedmont Lowland Section's carbonate valley mingled with bedrock islands.

Sources: Duigon, Mark T. and Dine, James R., 1987, Water Resources of Frederick County, Maryland: Maryland Geological Survey Bulletin 33, 106p.

Meyer, Gerald and Beall, R.M., 1958, The Water Resources of Carroll and Frederick Counties: Maryland Department of Geology, Mines and Water Resources Bulletin 22, 355p.

Reger, James P. and Cleaves, Emery T., 2008, Explanatory Text for the Physiographic Map of Maryland: version MDPHYS2003.2 Open File Report 08-03-1, 60p.





B. TOPOGRAPHY

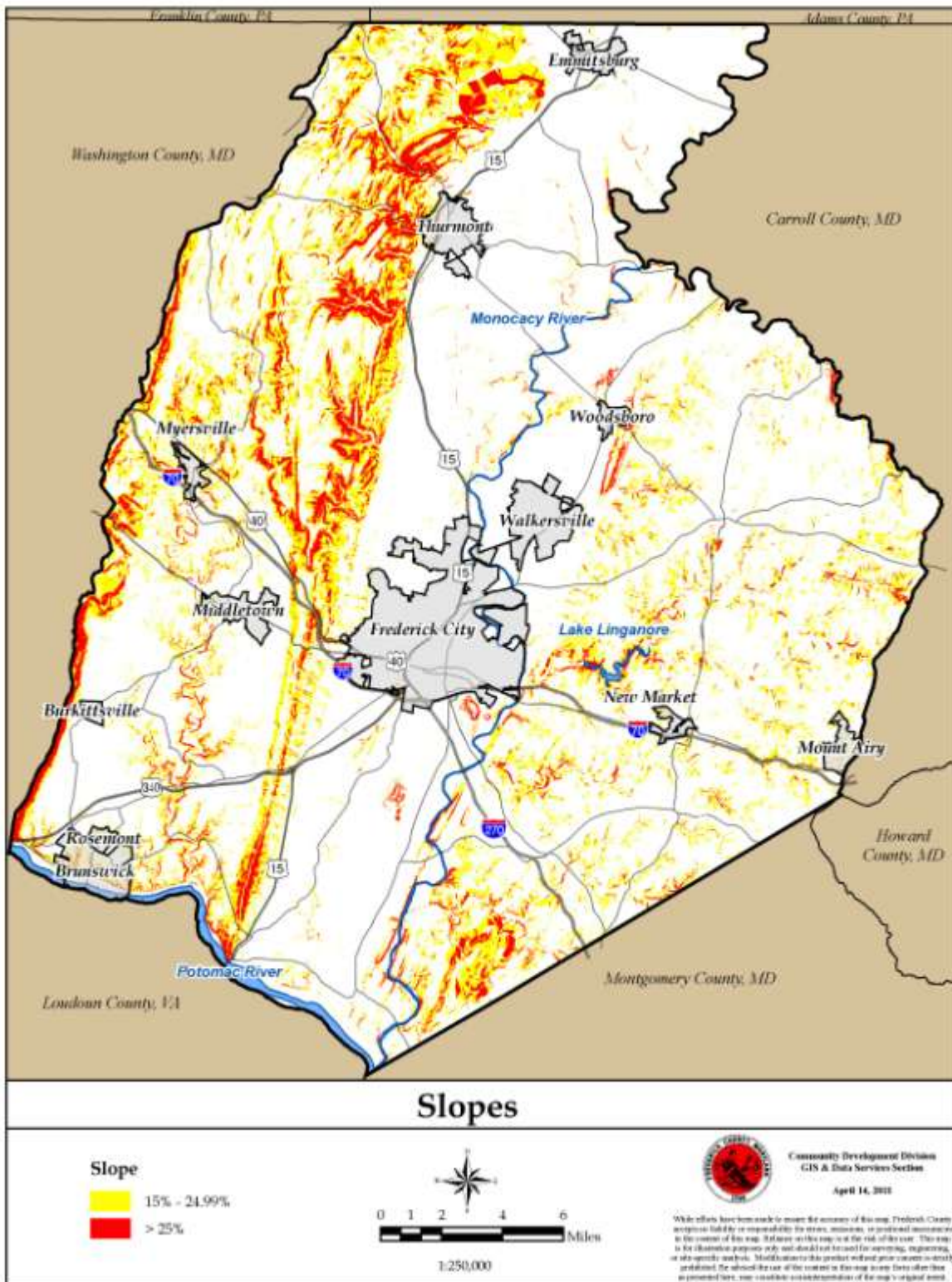
The topographic characteristics in Frederick County range from the low, wide, flat Monocacy River valley to high, steep, mountain slopes. Though the Monocacy's headwaters in Frederick County evolve in the gently rolling Upper Triassic Region (dropping 3.86 feet per mile), they shortly flow into the low level area of the Frederick Valley proper. The Monocacy flows through the Valley in a shallow, slow and widely meandering fashion, dropping 2.32 feet in elevation per mile.

The Piedmont Upland Region, east of the Monocacy River, consists of rolling land. Characteristically, the streambeds are moderately narrow, and high flows produce deep channels in the original bed. The stream flow is east to west, with an average drop of 9.5 feet/mile (Linganore Creek).

The Middletown Valley is best characterized as an intermountain area of steeply rolling land, narrow streams, and rapid fall from north to south. The fall is about 14.0 feet/mile (Catoctin Creek) or about five times that for the Frederick Valley. Surrounding the Middletown Valley on three sides are the Catoctin and South Mountains. The south leg of Catoctin Mountain is wide as compared to the narrow, ridge characteristics of South Mountain. In the north, where the two mountain ridges come together, a steep, elevated mountainous area prevails with peaks, flats, and valleys.

In addition to the mountain ranges, Frederick County has a monadnock -Sugarloaf Mountain. It rises 800 feet above the Piedmont Province to an elevation of 1,282 feet and is characteristic of most mountainous areas, except that the elevation falls off in all directions.

Generally, elevations vary from less than 400 feet in the Frederick Valley to more than 1800 feet in the mountains of the northwest. The elevation of the lower Middletown Valley and the Triassic and Piedmont Uplands is generally between 400 and 600 feet.



C. SOILS

Frederick County's soils have been combined into eleven general graphic groups. The Natural Resource Conservation Service, in 2000 published an extensive revision of the soils descriptions in the County. The physiographic characteristics, soil series and suitability for on-site sewage disposal of the several soil groups are described in the following paragraphs. (For the official copy of soils information, please consult the soil survey at <http://www.websoilsurvey.nrcs.usda.gov/app/HomePage.htm> or <http://soildatamart.nrcs.usda.gov/>

1. Highfield-Ravenrock

These are soils that formed from a mixture of greenstone schist and metabasalt. This map unit occurs in the region of the Blue Ridge that lies between South and Catoctin Mountains and, to a lesser extent, in scattered areas near Sugarloaf Mountain. Slopes range from 3 to 65 percent but are commonly less than 25 percent. Highfield soils are limited for septic tank absorption fields and sewage lagoons because of slope, restricted permeability and depth to bedrock. Ravenrock soils are limited for septic tank absorption fields and sewage lagoons because of depth to saturated zone, slope, restricted permeability and depth to bedrock. Minor soils Catoctin, are very limited due to depth to bedrock and slope. Minor soil Rohrsville is very limited due to depth to cemented pan, depth to saturated zone, slope and depth to bedrock.

2. Bagtown-Stumptown-Edgemont

These are soils that formed from quartzite, metagraywacke, schist, and phyllite. This map unit occurs on the mountain ridges and backslopes of Catoctin and South Mountains. Slopes range from 0 to 65 percent but are dominantly less than 45 percent. Bagtown soils are very limited for septic tank absorption fields because of depth to saturated zone, slope and restricted permeability. Stumptown soils are very limited for septic tank absorption fields because of slope, Depth to bedrock and content of large stones. Edgemont soils are somewhat limited due to slope and depth to bedrock.

3. Myersville-Catoctin-Mt. Zion

These are soils that formed from a mixture of colluvium, metabasalt, meta-andesite, and other rocks of the Blue Ridge. This map unit occurs on summits, on backslopes, on footslopes, and in drainage ways of the Blue Ridge between South and Catoctin Mountains. Slopes range from 0 to 45 percent. Myersville soils are somewhat limited for septic tank absorption fields because of depth to bedrock and restricted permeability. Catoctin soils are very limited because of depth to bedrock and slopes. Mt. Zion soils are very limited for septic tank absorption fields because of depth to saturated zone, restricted permeability and depth to bedrock.

4. Trego-Foxville-Thurmont

These are soils that formed from alluvium and colluvium of phyllite and quartzite and, to a lesser extent, greenstone and greenstone schist. This map unit occurs on the lower mountain backslopes and footslopes of South and Catoctin Mountains in the Blue Ridge region. Slopes range from 0 to 5 percent but are commonly less than 5 percent. Trego soils are very limited for septic tank absorption fields because of depth to cemented pan, depth to saturated zone and depth to bedrock. Foxville soils are very limited for septic tank absorption fields because of flooding, depth to saturated zones, restricted permeability, and content of large stones. Thurmont soils are somewhat limited for septic absorption fields due to restricted permeability, depth to saturated zone, and depth to bedrock.

5. Mt. Airy-Glenelg-Blocktown

These are soils that formed from residuum of micaceous schist and phyllite. This map unit occurs on ridges and side slopes of highly dissected landforms of the eastern Piedmont Plateau. Slopes range from 0 to 65 percent but are commonly less than 50 percent. Mt. Airy soils are very limited for septic tank absorption fields due to slope and depth to bedrock. Glenelg soils are somewhat limited for septic tank absorption fields due to slope and restricted permeability. Blocktown soils are very limited for septic tank absorption fields because of depth to bedrock and slope.

6. Penn-Klinesville-Reaville

These are soils that formed in residuum from Triassic red shale, siltstone, and sandstone. This map unit occurs on the part of the Frederick Valley known as the Triassic Basin. Slopes range from 0 to 65 percent but are commonly less than 30 percent. Penn soils are very limited for septic tank absorption fields because of depth to bedrock. Klinesville soils are very limited for septic tank absorption fields because of depth to bedrock and slope. Reaville soils are very limited for septic tank absorption fields because of ponding, depth to saturated zone, and depth to bedrock.

7. Duffield-Hagerstown-Ryder

These are soils that formed from limestone. This map unit occurs in the Frederick Valley from about 1 mile west of the city of Frederick to the Araby Ridge in the east and at the Potomac River as a narrow band that widens to the northeast as far as Woodsboro. Slopes range from 0 to 25 percent. Duffield soils are somewhat limited for septic tank absorption fields because of restricted permeability. Hagerstown soils are somewhat limited for septic tank absorption fields because of depth to bedrock and restricted permeability. Ryder soils, found only in association with Duffield soils, are very limited for septic tank absorption fields due to depth to bedrock.

8. Linganore-Hyattstown-Conestoga

These are soils that formed from micaceous and calcareous schist, phyllite, slate, and limestone. This map unit occurs in the area that is centered on Urbana and runs from the southwest, at the Montgomery County line, to the northeast near Clemsonville. It is interfingered and bordered irregularly by other soil map units. Slopes range from 3 to 65 percent. Linganore soils are very limited for septic tank absorption fields because of restricted permeability and depth to bedrock. Hyattstown soils are very limited for septic tank absorption fields because of depth to bedrock and slope. Conestoga soils are somewhat limited for septic tank absorption fields because of slope and restricted permeability.

9. Cardiff-Whiteford

These are soils that formed from slate and phyllite. This map unit occurs on a narrow ridge known as the Araby Ridge that runs from Woodsboro in the north to the Potomac River in the south. Slopes range from 3 to 65 percent but are commonly less than 40 percent. The Cardiff and Whiteford soils occur in association with each other. They are very limited for septic tank absorption fields because of depth to bedrock, restricted permeability, slope and content of large stones.

10. Codorus-Hatboro-Combs

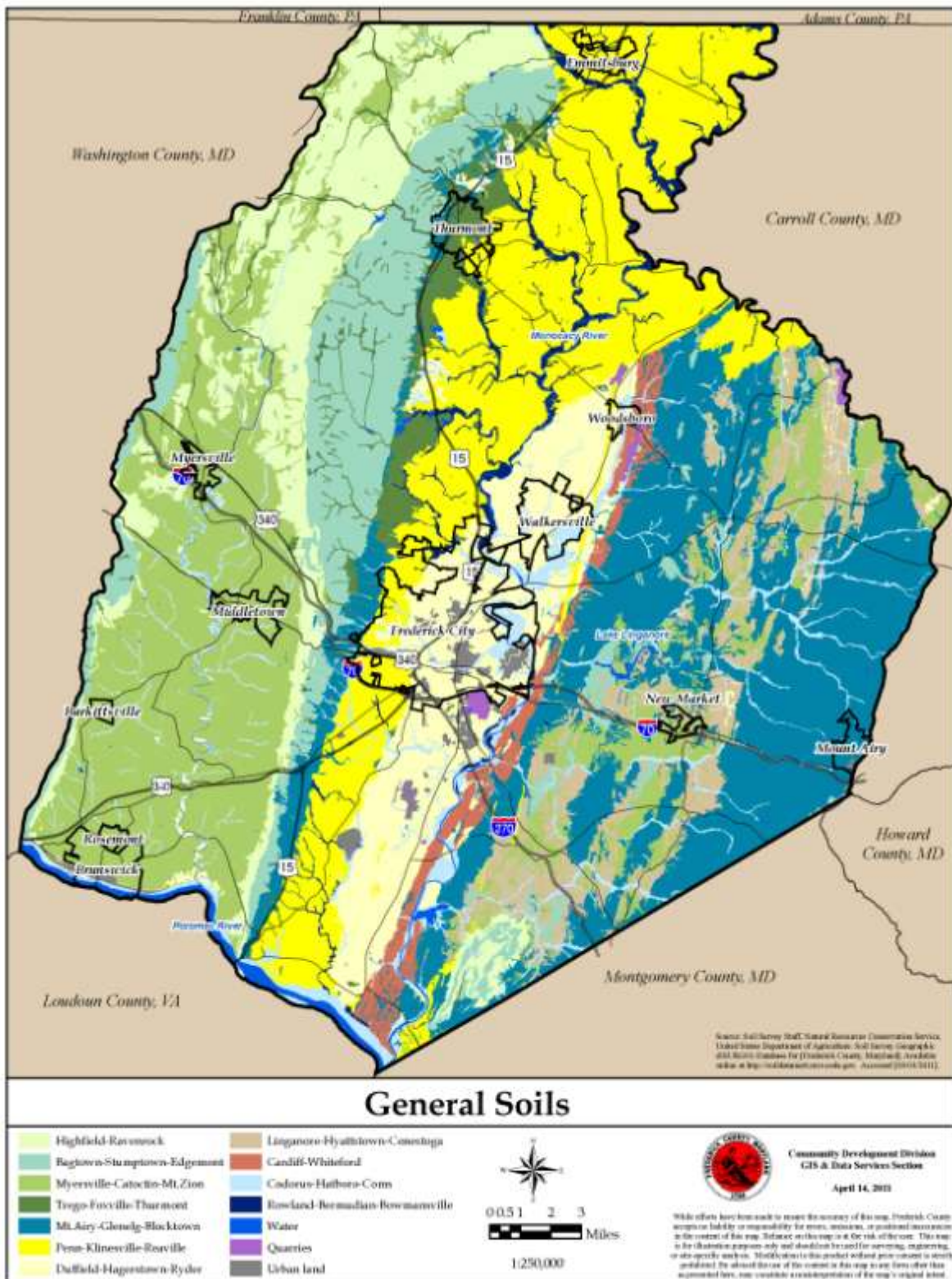
These are soils that formed in alluvium from limestone and mica bearing igneous and metamorphic rocks. This map unit is located around perennial streams and major rivers. The soils all occur in association with each other. They are very limited for septic tank absorption fields because of flooding, depth to saturated zone, filtering capacity, and restricted permeability. Combs soils are only somewhat limited for septic tank absorption fields due to flooding.

11. Rowland-Bermudian-Bowmansville

These are soils that formed in alluvium from red shale, sandstone, and conglomerate. This map unit is located along perennial streams in the part of the Frederick Valley known as the Triassic Basin. Rowland and Bowmansville soils only occur in association with each other. They are very limited for septic tank absorption fields because of flooding, depth to saturated zone and restricted permeability. Bermudian soils are very limited for septic tank absorption fields because of flooding, filtering capacity and depth to saturated zone.

12. Restricted Soils

Because so many of the soil types within Frederick County have moderate to severe restrictions for on-site sewage disposal due to any one or a combination of factors such as permeability, depth to bedrock, seasonal high water table, slope and flood hazard, the local Health Department, with the aid of the Natural Resources Conservation Service (NRCS), has prepared a list of those soils in which percolation for on-site sewage systems is restricted to the wetter season (Restricted Soil Season; February 1 - April 15) of the year.



**Table 2.01 Soils Restricted for On-Site Sewage Disposal
Frederick County, Maryland**

| |
|---|
| Adamstown (AdA, AdB) |
| Airmont (ArB, ArD) |
| Bagtown (BaB, BaC, BaD, BbD, BbE) |
| Baile-Glenville (BcB) |
| Benevola (BdB*, BdC*) |
| Birdsboro (BgA, BgB) |
| Blocktown (BhE4) |
| Brinklow-Blocktown (BKD*) |
| Braddock (BnB, BnC, BoB) |
| Croton-Abbottstown (CrA, CrB) |
| DeKalb-Bagtown (DbF) |
| Dryrun (DqA) |
| Glenelg (GeB*, GfB*, GgB*, GgC*) |
| Glenelg-Blocktown (GhB*, GhC*) |
| Glenville (GoB) (GoC) |
| Glenville-Baile (GuB) |
| Hyattstown (HtF*) |
| Hyattstown-Linganore (HyD*) |
| Klinesville (KeB, KeC, Ke4D, KnB, KnC) |
| Lehigh (LqB) |
| Linganore-Hyattstown (LyB*, LyC*) |
| Morven (MbA, MbB) |
| Mt. Airy (MeB*, MeC*, MeD*, MeF*) |
| Mt. Zion (MmA, MmB, MmC) |
| Mt. Zion-Rohrersville (MnA, MnB) |
| Murrill-Dryrun (MtB) |
| Norton (NoA, NoB, NoC) |
| Penn (PaB, PeB, PeC, PnB, PnC) |
| Penn-Reaville (PqB, PrA, PrB) |
| Ravenrock (RaD) |
| Ravenrock-Highfield (ReB, RreC, ReD, ReF) |
| Ravenrock-Rohrersville (RfC) |
| Readington (RqA, RqB) |
| Reaville (RmA) |
| Springwood (SpA, SpB, SpC, SqB) |
| Springwood-Morven (SrB) |
| Stumpton-Bagtown (SuD, SuF) |
| Thurmont (TaB, TaC, ThB) |
| Trego (ToA, ToB, TqB, TrB) |
| Watchung (WcB) |
| Weaverton-Hazel (WeC*, WeD*, WeE*) |

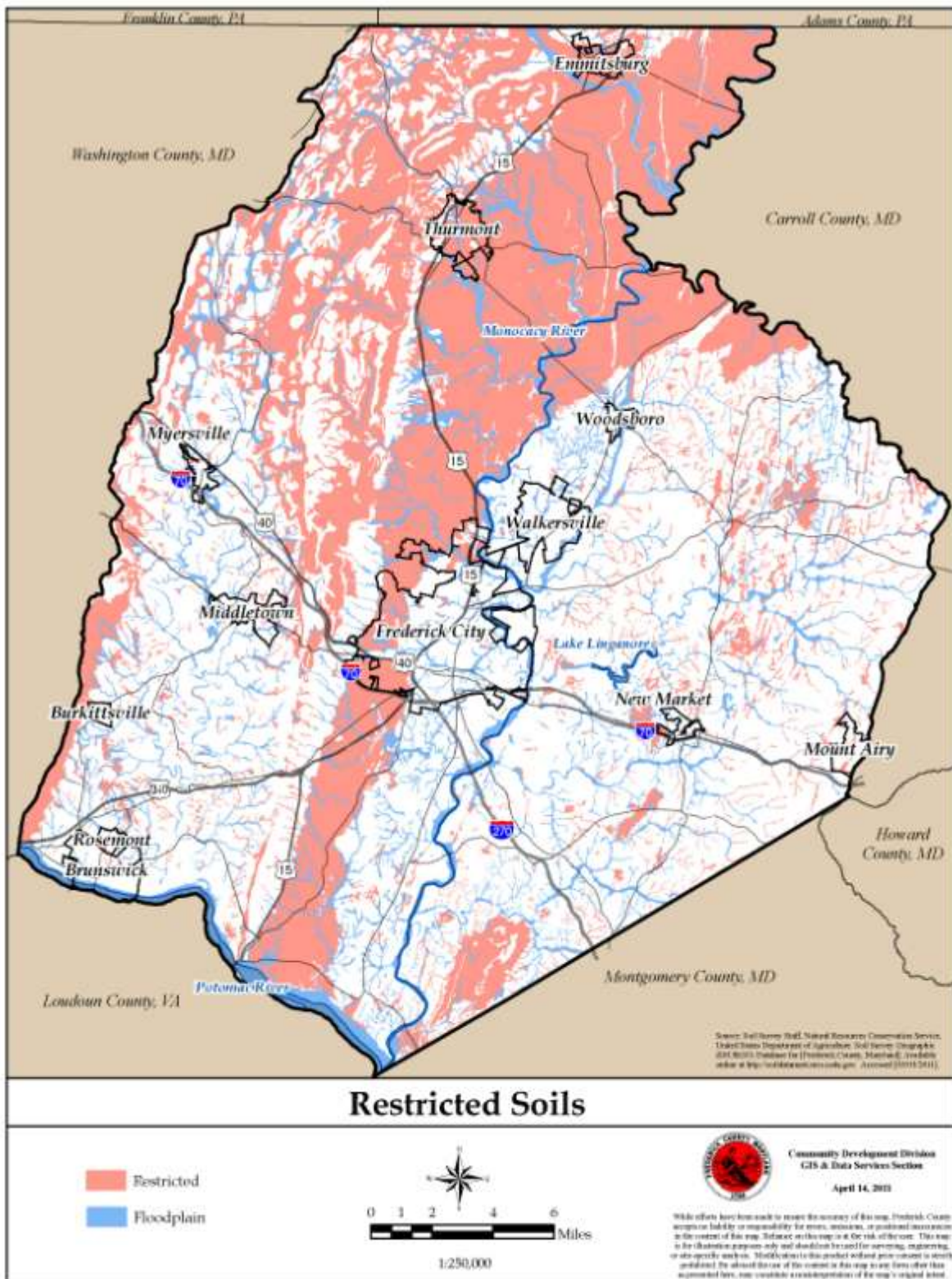
- These soils are classified as lower 1/3 landscape position restricted soils.

Source: Frederick County Health Department, 2002

**Table 2.02 Floodplain Soils Prohibited On-Site Sewage Disposal
Frederick County, Maryland**

| Map Symbol | Soil Name |
|------------|---------------------------------|
| AtB | Adamstown-Funkstown complex |
| BfA | Bermudian silt loam |
| BmA | Bowmansville-Rowland silt loams |
| BmB | Bowmansville-Rowland complex |
| CgA | Codorus-Hatboro silt loams |
| CmA | Combs fine sandy loam |
| Can | Combs silt loam |
| FoB | Foxville cobbly silt loam |
| FxA | Foxville-Hatboro soils |
| GvA | Glenville-Codorus complex |
| GvB | Glenville-Codorus complex |
| Had | Hatboro-Codorus silt loams |
| LaB | Lantz-Rohrersville silt loams |
| LsA | Lindside silt loam |
| MaA | Melvin-Lindside silt loams |
| MoB | Mt. Zion-Codorus complex |
| RoB | Rohrersville-Lantz silt loams |
| RwA | Rowland silt loam |
| TxB | Trego-Foxville complex |
| WhB | Wheeling gravelly loam |
| WtB | Wiltshire-Funkstown complex |

Source: Frederick County Health Department



D. WATER RESOURCES

Surface Water

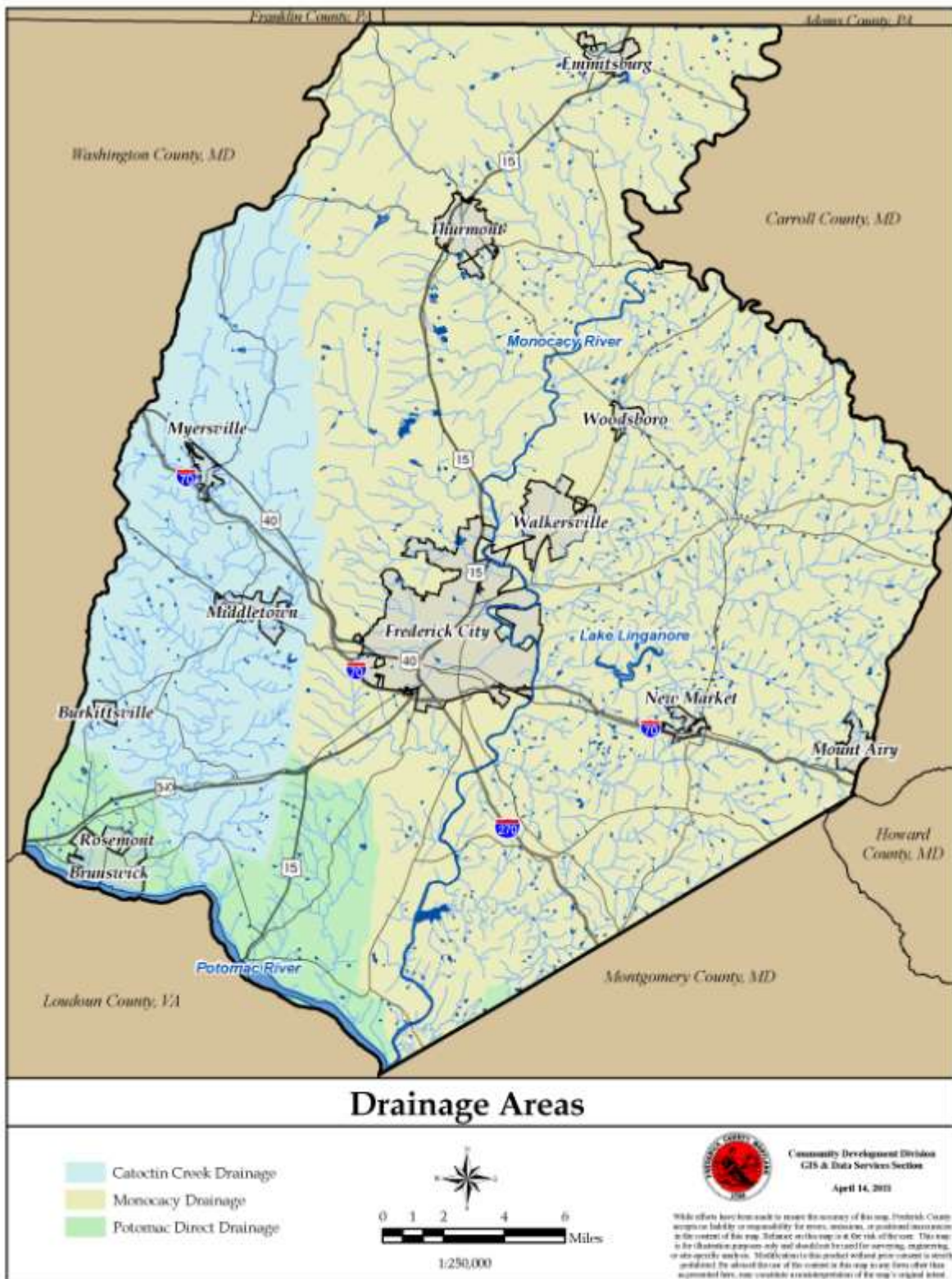
Frederick County's surface waters comprise a small segment of the Potomac Basin and are principally contained in three major streams: the Potomac River, Catoctin Creek (draining most of the Middletown Valley), and the Monocacy River (draining most of the Frederick Valley). Several minor streams - Little Catoctin Creek (draining the Brunswick-Petersville portion of the Middletown Valley), Tuscarora Creek (draining the Adamstown-Licksville portion of the Frederick Valley), and Washington Run (draining the Point of Rocks portion of the Frederick Valley) - flow directly into the Potomac River and complete the principal drainage network. The Patapsco and Patuxent Rivers together drain a small portion of the County, north and south of Mt. Airy, which amounts to about 150 acres. Although Catoctin Creek and the Monocacy River are tributaries to the Potomac River, each has its own distinctive characteristics as a stream and will be discussed separately in the paragraphs below.

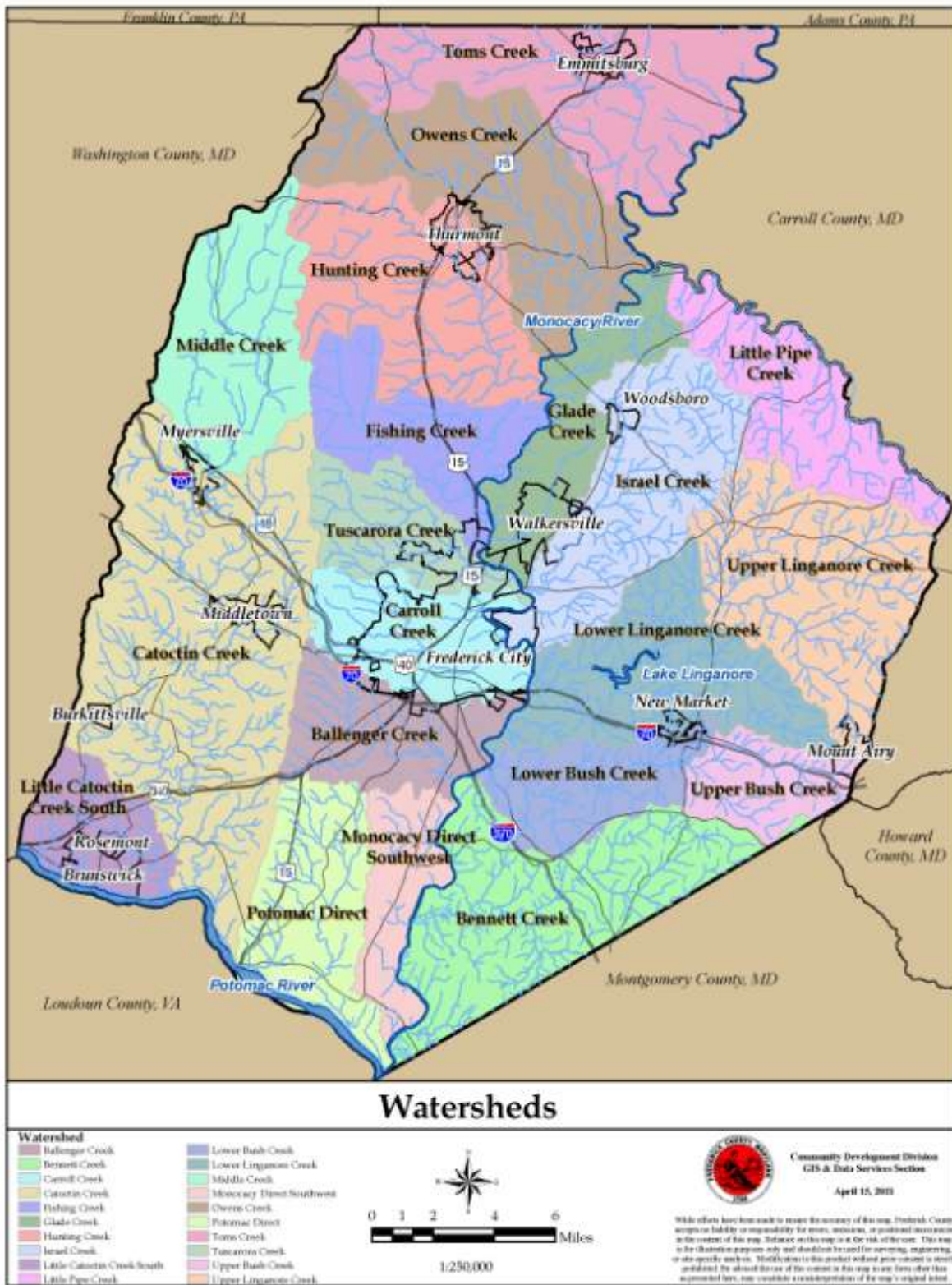
1. The Potomac River

The Potomac River drainage basin encompasses a total drainage area of 14,679 square miles, including all of Frederick County, 664 sq. mi. (4 1/2% of the total). Run-off in the Frederick County portion of the Potomac Valley is highly diversified in character due to the varied topography and the variety of soil materials found over the large area.

The highest flow on record was a 1936 flow at Point of Rocks of 310,080 MGD (480,000 cfs) (more than 50 times the average flow), which reached a gage height of 41.03 feet. The average flow at Point of Rocks for the period of record is 6,147 MGD. The record low flow was 342 MGD in September 1966, which is about 6% of the average.

Flooding along the Potomac is not as variable as with Catoctin Creek and the Monocacy River. The streambed is wide and shallow with short, steep banks, and there is a distinctive second bank to which overflow waters reach in the event of severe flood conditions.





2. Catoctin Creek

The Catoctin Creek Watershed contains approximately 120.6 square miles and drains 78% of the Middletown Valley. It is bounded by Catoctin Mountain to the east and South Mountain to the west. The area is characterized by steep slopes with stony and shallow soils in the mountain and elevated intermountain areas, and rolling slopes in the lower intermountain valleys.

The steep slopes of the Valley contribute to an average 100-foot drop per mile from the highest point of the watershed to the beginning of Catoctin Creek at Myersville. From Myersville to the Potomac this drop is only about 13 feet/mile.

The soils of the Valley are of low porosity and are, therefore, unable to store quantities of water large enough to adequately feed the streams during long periods of extended drought. Beneath this soil cover there is moderately weather-resistant rock.

Based upon calculations made from precipitation and flow data, the Maryland Geologic Survey estimates that approximately 38% of the total rainfall in the Catoctin Creek Watershed is run-off. This factor, in addition to the topographic characteristics, contributes to flood conditions and rapid flow. Such conditions, although restricted due to topography, can be sufficient to severely damage or destroy any structure or development within its natural path.

The Middletown gaging station is located on the right bank of Catoctin Creek, 300 feet downstream from the Maryland 17 Bridge and 2.2 miles downstream from Little Catoctin Creek. The drainage area at this point is 66.9 sq. mi. or 55.3% of the Catoctin Creek Watershed. The largest peak discharge on record for this station was 12,000 cfs recorded on October 9, 1972. This flow crested at 14.13 feet above the gage altitude of 385 feet. The lowest known flow was 0 recorded in 1966 from 8/27 to 9/12. The average discharge at this station is 76.7 cfs.

The greatest rise on Catoctin Creek (18 feet) was observed in 1885 near what is now the old gaging station below the Route 340 Bridge near Jefferson. At this point the drainage area is 111 square miles or 91.7% of the Catoctin Creek Watershed. Below this point, the Catoctin Creek is subject to flooding from both its own run-off and from back-up of the Potomac River. Naturally, flood levels would be at their highest if Catoctin Creek and the Potomac River reached their crest at the same time.

3. Monocacy River

The primary tributary of the Frederick Valley is the Monocacy River which drains a total area of 970 square miles, approximately 543 square miles of which (56%) is in Frederick County. This drainage area extends from Catoctin Mountain on the west to the Carroll County line, and takes run off from large portions of Carroll County, Maryland and Adams County, Pennsylvania. Generally, the river is slow flowing and meanders in a wide, shallow riverbed with an average drop of 2.8 feet/mile from Pennsylvania to the Potomac River.

The Monocacy tributaries to the west drain areas, which have mountainous characteristics partially similar to those in the Middletown Valley. On the east the drainage areas are more expansive and encompass rolling lands with moderately deep soils.

It is estimated that from 44% to 46% of all precipitation is carried away by the Monocacy River and its tributaries except for Owens Creek, Hunting Creek, and the Monocacy Fishing Creek (all mountain streams), which have over 52-55% run-off. The low average is similar to the Potomac River, but greater than that for the Catoctin Creek Watershed.

The average flow at the Jug Bridge gaging station is 931 cfs based upon a period of 50 years. When converted to gallons the flow becomes 575.2 MGD. This amounts to a CFSM (cubic feet per second per square mile) of 1.06 or .688 MGD per square mile of watershed. The total yearly runoff is 14.79 inches.

The highest peak discharge on record for the Monocacy at the Jug Bridge station is 81,600 cfs which was attained on June 23, 1972 at the height of Hurricane Agnes. This flow crested 5.9 feet above the previous record flood (261.9 ft.). In 2003 the Monocacy had the fourth highest flow recorded since record keeping began in 1944.

4. Floodplains

There are three types of regulated floodplains in the County, flooding soils, 100- year floodplain and the historic flood plains. Flooding soils are natural areas where soils are regularly wet or where marsh conditions exist. This flood plain, shown throughout the County, is based upon the soils listed in Table 2-2, which are prohibited from percolation by the local Health Department. Proposed development is constrained to some extent by all three types of floodplain.

The 100-year floodplain is delineated by the Federal Emergency Management Agency (FEMA) in conjunction with their flood insurance program. It is defined generally as the land, which has a 1% chance in any year of being flooded.

The historic floodplain is compiled from historical flood data for the three major streams: the Potomac River, Catoctin Creek and the Monocacy River. Data for these streams are more abundant than that for the tributaries.

5. Stream Flow Characteristics

Streams may be required to dilute and dispose of liquid wastes, provide municipal or industrial water supplies, provide water for irrigation, maintain suitable conditions for fish and aquatic communities, or any combination of these. Knowledge of low-flow characteristics is necessary to plan for these functions. Many water-quality standards have been based on the 7-day, 10-year low-flow frequency ($7 Q_{10}$), defined as the lowest mean daily flow over a period of 7 consecutive days, recurring once every 10 years. A large range of low flow per square mile exists among the sub basins. Highest values of $7 Q_{10}$ are found in the southwestern and southeastern tributaries to the Monocacy, and the lowest values are found in the northern tributaries and in the Catoctin Creek drainage basin.

Groundwater

1. Sources

Most groundwater in Frederick County originates locally from precipitation, a portion of which infiltrates into the ground. Water that has descended to the zone of saturation does not move very far horizontally (a few miles at most) before being discharged to one of the numerous streams in the county. Water may evaporate directly or be transpired through plant leaves, re-entering the atmosphere and completing the hydrologic cycle. Under some circumstances, a well may induce water from a nearby stream to replenish water pumped from the aquifer.

The boundaries of a ground-water system may be difficult to identify. The upper boundary of a ground water system may be a zone of relatively impermeable geologic material, or it may be the top of the zone of saturation. The individual geologic formations underlying Frederick County are not simple, distinct aquifers because the water-bearing fractures may cut across contacts between lithologies and intraformational differences may be as hydrologically significant as differences between formations. Individual ground-water flow systems in this area are more commonly bounded by ground-water divides which generally correspond to the local topography. In some areas (limestone terranes are noted for this), the ground water and surface-water divides may not coincide.

Ground water may occur under unconfined or confined conditions. The upper boundary of an unconfined aquifer is the top of the saturated zone. This surface is called the water table. In the fractured-rock terrane characteristic of Frederick County, water-table conditions prevail where the fractures are numerous and well connected; this is the case for most of the county. In some areas, however, the distribution of fractures may be such that zones of unfractured rock effectively confine groundwater flow, and wells tapping such confined fractures are “artesian wells” because their water levels rise above the level of the intersected fractures.

2. Recharge

Because the aquifers of Frederick County generally exist under water-table conditions and precipitation falls across the entire county, some amount of recharge can occur almost anywhere in the county. Weather and antecedent soil moisture conditions are two important factors governing what percentage of precipitation reaches the ground-water body; this percentage ranges from approximately 12 to 30 percent in Frederick County. Water from other sources can enter an aquifer. For example, when surface runoff causes a stream to rise, some water may move from the channel into the stream banks. Another mechanism of recharge important in some areas is the return of water to the ground via septic tank waste disposal systems.

3. Discharge

Ground-water discharge in Frederick County occurs primarily along stream channels. Discharge into streams is generally diffuse in the noncarbonate terranes, but in the Frederick Valley, many streams can be traced to springs discharging from the Frederick or Grove Limestones, which supply nearly all of the stream flow during base-flow periods. The sustained, or base, flow of a stream is derived from ground-water discharge and, in Frederick County, may be more than half of a stream’s annual flow. Much of the ground water in Frederick County eventually drains to the Potomac River.

Some of the numerous springs can be utilized in public water-supply systems. The spring at Fountain Rock, FR DE 42, is the largest in the county and has a discharge that exceeds 1000 gallons per minute. In some areas, springs are more diffuse and are frequently referred to as seepage springs or seeps. Subsurface water is also lost to the atmosphere by evaporation and plant transpiration. Withdrawal of water from wells is another means of ground-water discharge. The impact of pumping on a ground-water system depends on the pumping rate and the location of the well.

4. Groundwater Storage

Ground-water may be stored in the soil, the underlying weathered zone, and in bedrock. The amount of water in storage will depend upon the depth and permeability of the soil and weathered zone, the number of inter-connected joints and faults along with the extent of fracturing in the bedrock, and the individual characteristics of each rock type. The availability and quantity of that supply will depend upon the preceding factors plus topography and the ability of the weathered zone and bedrock to transmit the water in storage.

Except for a few types, the geologic materials, which underlie Frederick County, are generally water-bearing formations of low storage capacity and low transmissibility. Contributing to these characteristics is the high percentage of fine particle soils, together with an extensive stream network. Sandstone (and shale) has a high porosity and because of the abundance of this type of rock in the upper Monocacy River Valley, or the Triassic Upland Region, it has the greatest internal ground-water storage capacity, followed by the lower Frederick Valley with its limestone. However, limestone has the lowest rate of flow while that of sandstone (New Oxford Formation) is somewhat higher. Thus, the implication is that limestone in the lower Monocacy River Valley has large quantities of water stored underground, but due to its slow, non-channel movement, recharge is slow. In other words, wells on the average must be deep to counteract rapid drawdown and slow recharge when not in limestone channels. The water bearing properties and average well yields of rock types found in Frederick County are given in Table 2-7. When interpreting a group of wells the Maryland Geological Survey (Duigon and Dine, 1987) recommend looking at specific capacity (gallons per minute per foot of well depth) as one high well yield value can

result in an elevated mean yield.

In 1969, the U.S. Geological Survey, in cooperation with the Maryland Geological Survey attempted to rank the water yielding character of the geologic units in Maryland in terms of average yield and specific capacity. Average yield is defined as gallons per minute. Specific capacity is defined as the yield in gallons per minute per foot of drawdown. Note the pumping data is from Frederick and Carroll Counties Water Resources, Maryland (Myer and Beall, 1958).

Table 2.03 Water-Bearing Properties of Rock in Frederick County

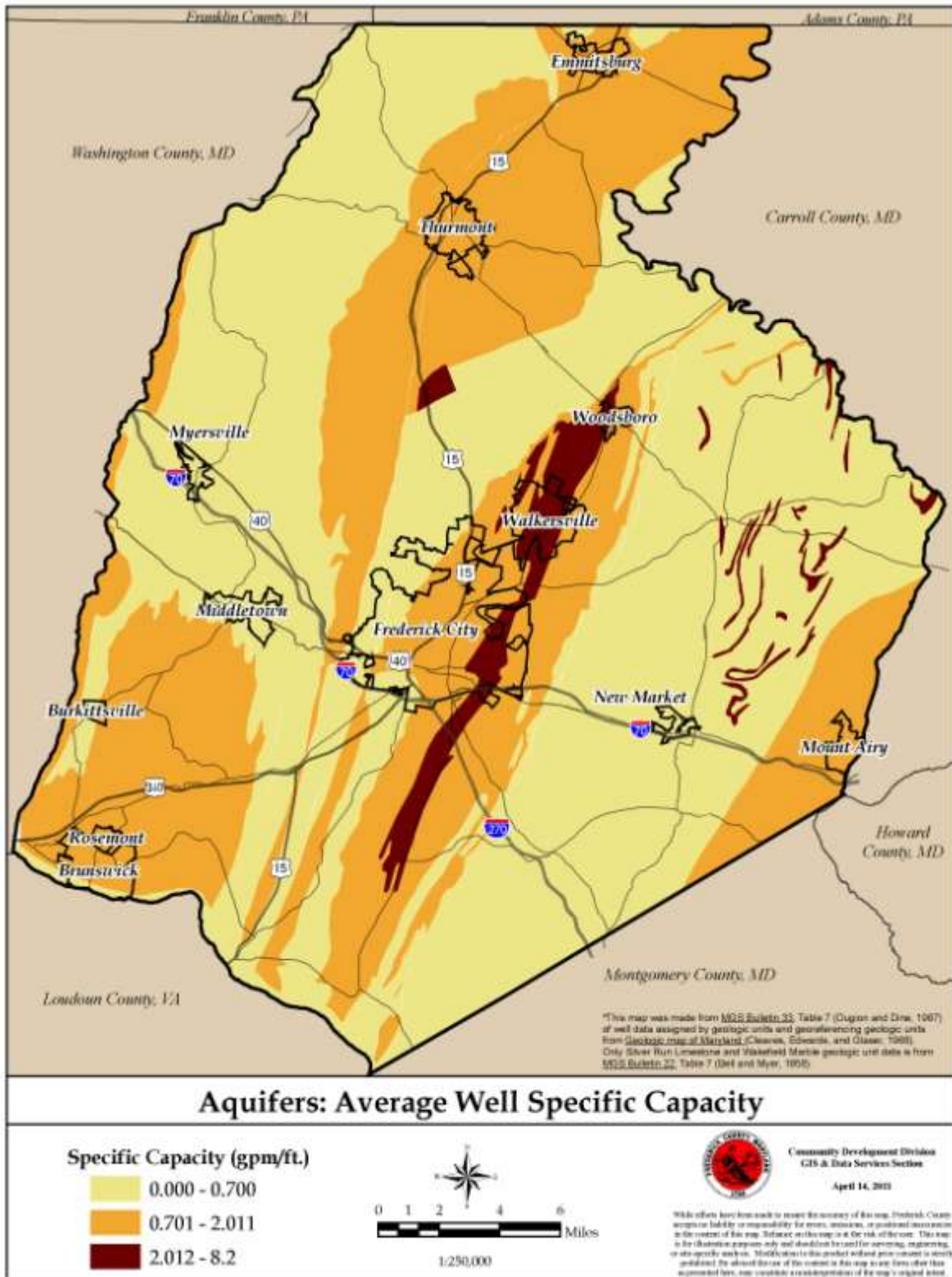
| Rock Type | Geologic formations in which it occurs | Average Well Depth (ft.) | Average Discharge or Yield (gpm) | Specific Capacity (gpm/ft) | General Water-Bearing Characteristics |
|--------------------|---|---------------------------------|---|-----------------------------------|---|
| Schist | Antietam formation | 100 | 89 | .673 | Water occurs in fractures, planes of schistosity and shear zones and in weathered mantle. It is a principal source of groundwater. Adequate domestic supplies everywhere and larger supplies locally. Water generally is soft and low in mineral content. |
| | Metabasalt | NA | NA | NA | |
| | Marburg schist | 138 | 22 | 1.678 | |
| Gneiss | “Injection complex” (intrusive material underlying Middletown Valley) | NA | NA | NA | Water occurs in fractures, along plan of schistosity and in weathered mantle. Important as a source of water in west Frederick County. Adequate domestic supplies generally available and large supplies locally. Water is soft and generally low in mineral content, except for iron locally. |
| | Granodiorite and granite gneiss | 59 | 8 | 1.8 | |
| Quartzite | Loudoun formation | 161 | 8 | .216 | Water occurs chiefly in fractures. Mantle generally thin. An important source of groundwater. Interbedded quartzite makes moderately good aqua of some of the schist and phyllite that otherwise are mediocre water bearers. Adequate supplies for domestic and limited commercial or industrial use available. Water is generally soft and low in mineral content. |
| | Weverton formation | 259 | 13 | 1.463 | |
| | Antietam formation | 100 | 8 | .673 | |
| | Urbana formation | 160 | 16 | .5 | |
| | Sugarloaf Mt. quartzite | 65 | 27 | NA | |
| | Marburg schist | 138 | 22 | 1.678 | |
| Phyllite And Slate | Loudoun formation | 161 | 8 | .216 | Water occurs in fractures and along cleavage planes of slaty rocks. Weathered mantle thin and absent in places. Adequate domestic supplies generally obtainable, but locally only one of several wells may be successful. Little likelihood of obtaining large supplies except under most favorable conditions. Water is soft and low in mineral content. |
| | Harpers formation | 197 | 12 | .625 | |
| | Ijamsville formation | 165 | 9 | .365 | |
| | Marburg schist | 138 | 22 | 1.678 | |
| | Urbana formation | 161 | 16 | .5 | |
| Metabasalt | Catoctin metabasalt | 187 | 16 | .573 | Water occurs in fractures and shears and in weathered mantle. Important source of water in western Frederick County. Adequate domestic supplies obtainable but larger supplies rare. Water is soft and low in mineral content. |
| | Sams Creek metabasalt | 118 | 7 | .283 | |

Table 2.03 (cont.)
Water-Bearing Properties of Rock in Frederick County

| Rock Type | Geologic formations in which it occurs | Average Well Depth (ft.) | Average Discharge or Yield (gpm) | Specific Capacity (gpm/ft) | General Water-Bearing Characteristics |
|---|---|--|--|---|--|
| Aporhyolite, metarhyolite, and rhyolite | Libertytown metarhyolite Metarhyolite and associated pyroclastic sediments Aporhyolite* | 183 130 52 | 8 16 12 | .287 .389 .8 | Water chiefly in fractures. Weathered mantle generally thin. Moderately important source of water for domestic supplies in western Frederick County. The chemical quality of the water is good. |
| Diabase | Diabase silts and Dikes | 157 | 19 | .421 | Water occurs in fractures and shear. Of minor importance as sources of groundwater. Adequate domestic supply obtainable, but not larger supplies. |
| Limestone, dolomite and marble | Tomstown dolomite Frederick limestone Grove limestone New Oxford formation-conglomerate Wakefield Marble Silver Run limestone* Unnamed bodies of rock | 232 171 206 108 143 142 NA | 31 24 59 40 16 17 NA | .542 1.585 8.153 1.799 NA .7 NA | Water occurs in fractures and openings, some of which are solutionally enlarged. Rocks are major sources of groundwater. Adequate domestic supplies obtained nearly everywhere. Chances of obtaining moderately large to large supplies are good. Water is hard but otherwise of chemical quality. |
| Sandstone & shale | New Oxford formation Gettysburg shale | 135 166 | 18 28 | .433 2.011 | Water occurs in fractures and, to some extent, in the pores of sandstone. Adequate domestic supplies available to wells everywhere; larger supplies will be obtained locally. Water is of good quality generally but locally is hard. |

*Only Aporhyolite and Silver Run limestone numbers are from 1958 compiled well data, all other numbers are from 1987 compiled well data..

Source: Table 3, pp. 14-15 of Bulletin 22 (The Water Resources of Carroll and Frederick Counties Maryland Department of Geology, Mines and Water Resources, 1958.
Table 7, pp. 34-35 of Bulletin 33 (Water Resources of Frederick County, Maryland, Maryland Geological Survey, Duigon and Dine, 1987.



II. PROTECTION OF WATER RESOURCES

The State of Maryland has declared "ownership" of the waters, which occur in or flow through the State either above or below ground. As the "guardian" of these waters, the State has adopted policies and regulations regarding the quantity and use of water, which is assigned to the Department of Natural Resources, Water Management Administration (COMAR, Title 08, Subtitle 5). The protection of water quality has been assigned to the Maryland Department of the Environment (COMAR, Title 26, Subtitles 03 through 09).

A. Surface Water

It is difficult to translate the overall goal of clean water into a set of enforceable standards. The most obvious requirements are covered by Maryland's General Standards (COMAR 26.08.02 Maryland Department of the Environment). The Waters of the State shall at all times be free from:

1. Substances attributable to sewage, industrial waste, or other waste that will settle to form sludge deposits that are unsightly, putrescent or odorous to such degree as to create a nuisance, or that interfere directly or indirectly with water uses;
2. Floating debris, oil, grease, scum, and other floating materials attributable to sewage, industrial waste, or other waste in amounts sufficient to be unsightly to such a degree as to create a nuisance, or that interfere directly or indirectly with water uses;
3. Materials attributable to sewage, industrial waste, or other waste which produce taste, odor, or change the existing color or other physical and chemical conditions in the receiving waters to such a degree as to create a nuisance, or that interfere directly or indirectly with water uses; and
4. High-temperature, toxic, corrosive or other deleterious substances attributable to sewage, industrial waste, or other waste in concentrations or combinations which interfere directly or indirectly with water uses, or which are harmful to human, animal, plant or aquatic life. The absence of such substances does not, however, assure the absence of pollution. Research has shown that the subtle physical, chemical, and biological properties of water must be within well-defined limits and that each water use requires a different set of limits.

In Maryland, each body of water has been classified according to the most critical use for which it must be protected as follows:

- | | |
|----------------|---|
| Use class I: | Protected for contact recreation, for fish and other aquatic life, and for wildlife (such protection is sufficiently stringent to protect for use as water supply). |
| Use class II: | Protected for shellfish harvesting. (Frederick County does not have waters in this use category.) |
| Use class III: | Protected as natural trout waters. |
| Use class IV: | Protected as recreational trout waters (waters capable of holding adult trout for put-and-take fishing). |

Table 2.04 Water Use Classifications and Stream Designations

| <i>USE I: WATER CONTACT RECREATION & AQUATIC LIFE</i> | <i>Use II: SHELLFISH HARVESTING</i> | <i>USE III: NONTIDAL COLD WATER</i> | <i>USE IV: RECREATIONAL TROUT WATERS</i> |
|--|--|---|---|
| Waters, which are suitable for water contact sports, play and leisure time activities where the human body may come in direct contact with the surface water, and the growth and propagation of fish (other than trout), other aquatic life, and wildlife. | Waters where shellfish and propagated, stored, or gathered for marketing purposes including actual or potential areas for harvesting of oysters, soft-shell clams, hard-shell clams, and brackish water clams. | Waters which are suitable for the growth and propagation of trout, and which are capable of supporting natural trout populations and their associated food organisms. | Waters which are capable of holding or supporting adult trout for put-and-take fishing, and which are managed as a special fishery by periodic stocking and seasonal catching. |
| All Waters not otherwise classified | Not found in Frederick County | <ul style="list-style-type: none"> -Tuscarora Creek, all tributaries -Carroll Creek, above MD Rt. 15, all tributaries -Rocky Fountain Run, all tributaries -Fishing Creek, all tributaries -Hunting Creek, all tributaries -Owens Creek, all tributaries -Friends Creek, all tributaries -Middle Creek Catoclin Creek's Frostown & Bolivar Branches, Grindstone Run & Musket Ridge -Bennet Creek, Furnace Branch only -Ballenger Creek, all tributaries | <ul style="list-style-type: none"> -Catoclin Creek, mainstream only below Alternate 40. -Toms Creek, except Friends Creek tributaries -Glade Creek -Little Pipe Creek -Israel Creek -Upper & Lower Linganore Creek -Upper and Lower Bush Creek -Bennett Creek, except Furnace Branch -Monocacy Direct Southwest, except Rocky Fountain Run |

Every waterway in the state is at least Class I. Those waters in Frederick County classed as I, III, and IV (Regulation 26.08.02.08, Maryland Department of the Environment) are listed in Table 2-07. Figure 2-F shows the location of each stream so classed. Water quality standards are found at COMAR 26.08.02.03-3

Table 2.05 Summary of State Water Quality Standards

| <u>Use I Waters</u> | <u>Use III Non-Tidal Cold Water</u> | <u>Use IV Recreational Trout Waters</u> |
|--|---|--|
| Bacteriological: | Same as Use I waters | same as Use I waters |
| Enterococci—33 or 61 for frequent full body contact (counts per 100 milliliters) | | |
| E. coli—126 or 235 for frequent full body contact (counts per 100 milliliters) | | |
| Dissolved Oxygen—not less than 5 mg/liter | minimum daily average not less than 6 mg/liter | Same as Use I waters |
| Temperature—may not exceed 90° F or the ambient temp. of the surface waters whichever is greater | may not exceed 68°F or the ambient temp. of the surface waters whichever is greater. * | Max temp. may not exceed 75°F or the ambient temp. of the surface waters whichever is greater. |
| pH—6.5 to 8.5 | Same as Use I | Same as Use I |
| Turbidity may not exceed levels detrimental to aquatic life may not exceed 150 units or 50 units as monthly average | Same as Use I | Same as Use I |
| Color—not to exceed 75 units as monthly average | Same as Use I | Same as Use I |
| toxic substance criteria to protect: fresh water aquatic organisms fish for human consumption | Same as Use I | Same as Use I |
| | Total Residual Chlorine none | Same as Use I and public water supplies for IV-P |
| | * policy of State that riparian forest buffer adjacent to these waters shall be retained whenever possible to maintain the temp. | |

Two specific water quality conditions are excepted from these standards. The first is the waterway having a "natural" water quality that is poorer than that allowed by the standards (essentially, "natural" means "unaffected by man" for details consult Maryland regulations). An example would be a case where a stream is eroding mineral deposits (unmined) at its banks and pH or turbidity problems result. It is not the intention of the standards to require correction of this problem.

High Quality (Tier II) Waters

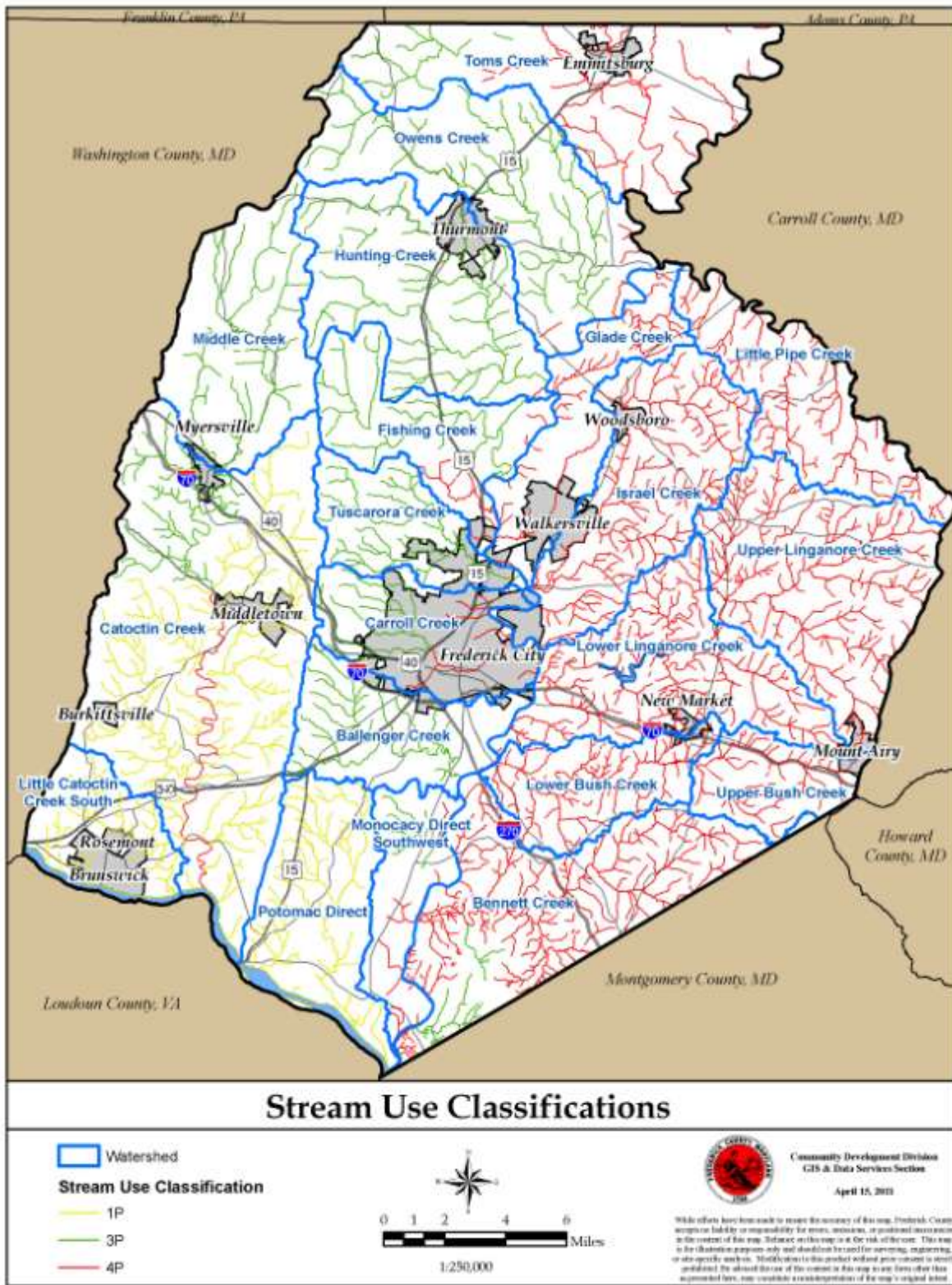
The second exception from the state water quality standards is the waterway where existing water quality is already better than the standards, known as Tier II Waters. These waters indicate exceptional water quality, in-stream and riparian habitat conditions as measured by the health of the biological community—fish and insects—in a stream. To protect these high quality Tier II waters, the State has adopted an “anti-degradation” policy and regulatory protections. To implement this policy, state regulations require a Tier II anti-degradation review be performed if proposals for wastewater, stormwater or other discharges result in a new discharge or modifications of an existing discharge into Tier II waters. The regulations also apply to discharges in the watershed located upstream of identified Tier II segments in order to protect downstream water quality. The Maryland Department of the Environment’s Water Quality Infrastructure Program is responsible for coordinating the review of applications for discharges into Tier II waters. The anti-

Frederick County Water and Sewerage Plan – Approved Plan – November 2011

degradation regulation states, “The quality of these waters shall be maintained unless and until it has been demonstrated to the Administration that a change is justifiable as a result of necessary economic or social development and will not diminish uses made of, or presently possible, in these waters.”

Four stream segments and their watersheds in Frederick County have been identified by the State as high quality Tier II waters:

1. Big Hunting Creek
2. High Run
3. Weldon Creek
4. Un-named tributary to Talbot Branch



Federal Clean Water Act

Since 1972, the Clean Water Act has provided the foundation for our nation's water pollution control programs. Section 101 of the Act states the objective of the Act is to restore and maintain the chemical, physical and biological integrity of the Nation's waters. In order to achieve this objective, it is declared that consistent with the provisions of this Act:

1. It is the national goal that the discharge of pollutants into the navigable waters be eliminated;
2. It is the national goal that wherever attainable, an interim goal of water quality which provides for the protection and propagation of fish, shellfish, and wildlife and provides for recreation in and on the water be achieved;
3. It is the national policy that the discharge of toxic pollutants in toxic amounts be prohibited;
4. It is the national policy that Federal financial assistance is provided to construct publicly owned waste treatment works;
5. It is the national policy that areawide waste treatment management planning processes be developed and implemented to assure adequate control of sources of pollutants in each State;
6. It is the national policy that a major research and demonstration effort be made to develop technology necessary to eliminate the discharge of pollutants into the navigable waters, waters of the contiguous zone and the oceans.

Although water quality professionals, lawyers, and public interest groups continue to debate the interpretation of these national goals, meaningful action programs have been established in pursuit of clean water. For example, in response to the objectives of the Clean Water Act, Maryland operates its portion of the National Pollution Discharge Elimination System (NPDES) permit program and manages the Federal construction grants program for sewage treatment facilities--both under delegation agreements from the U.S. Environmental Protection Agency. The State's water quality planning program is a direct outgrowth of the policy expressed in Section 101(a) above.

National Pollution Discharge Elimination System (NPDES)

Each waste water treatment plant in the county and the municipalities has a NPDES discharge permit issued by the state of Maryland that regulates the amount and concentration of various nutrients and other compounds that can be discharged into waterways. The state also regulates land application of sewage sludge as well as subsurface application of effluent from large-scale septic systems, known as Multi-Use Sewage Systems.

Frederick County's National Pollutant Discharge Elimination System- Municipal Separate Storm Sewer System (NPDES-MS4) Permit No. MD0068357 requires numerous activities and studies such as stream restoration, stormwater management system retrofits, and long-term watershed water quality monitoring, all designed to restore and protect water quality in Frederick County and the Chesapeake Bay. The second-generation Phase I NPDES-MS4 permit covers stormwater discharges from developed land, separate from discharges of treated sewage effluent. A revised NPDES-MS4 permit from the state is expected in 2011.

Chesapeake Bay Protection and Restoration

In addition to the nationwide goals for restoring and maintaining water quality, the Federal government has given special recognition to the Chesapeake Bay as a natural resource of major significance. Nineteen eighty-three marked the end of an intensive period of Bay research conducted by the Environmental

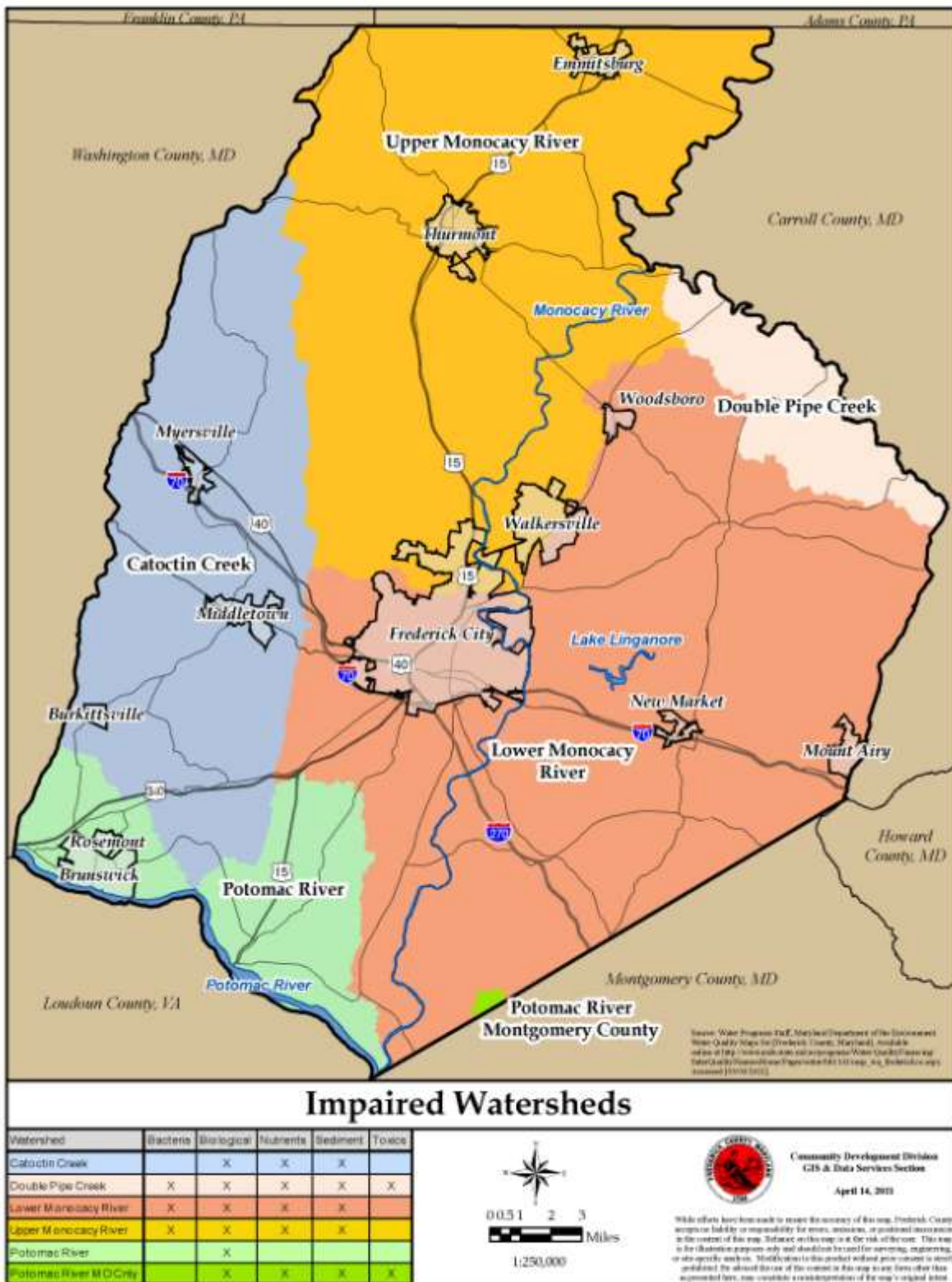
Protection Agency, and the beginning of a landmark coordinated effort to correct water quality, habitat and resource problems identified by this effort. With the signing of the "Chesapeake Bay Agreement of 1987" by Maryland, Virginia, Pennsylvania, the District of Columbia, and the Environmental Protection Agency, a commitment was made to implement coordinated plans to improve and protect the water quality and living resources of the Bay. To initiate this effort, Federal funds earmarked specifically for Bay implementation actions and long-term resource management became available. This effort was furthered by the subsequent signing of the Chesapeake Bay Agreement of 2000, which established additional goals for the health of the Chesapeake Bay and commitments to adopt restoration measures to return the Bay's ecosystem to a healthy state and to remove it from the federal listing of impaired waters (known as the "303(d)" list from the section of the Clean Water Act) by 2010.

The federal government acknowledged that the 2010 goals for the Chesapeake Bay would not be met. Litigation over the failure to meet Clean Water Act requirements and Presidential Executive Order No. 13508, *Chesapeake Bay Protection and Restoration*, issued May 12, 2009, ushered in a new and aggressive plan of action to improve water quality, aquatic habitat and living resources of the Chesapeake Bay. A Chesapeake Bay Watershed-wide Total Maximum Daily Load (TMDL) was developed by the US EPA that establishes specific nutrient and sediment targets or loads from all sources and land sectors—agriculture, wastewater treatment, developed and developing lands, and septic systems---within the 64,000 square mile Bay Watershed, which includes Frederick County plus portions of six states (New York, Pennsylvania, Delaware, Virginia, West Virginia, Maryland and Washington, DC).

The Chesapeake Bay TMDL, and its pollutant reduction targets, is the largest TMDL ever written and has implications not just for Frederick County, but all states, counties, cities and towns within the Bay drainage area. In general, the Chesapeake Bay TMDL sets pollutant (nitrogen, phosphorus, sediment) pollution limits for all sources and land sectors by dividing or allocating the maximum allowable pollutant loads, among those sources, that waterways can assimilate and still meet water quality standards. Chesapeake Bay Watershed states are required to develop Phase I Watershed Implementation Plans (WIP) that identifies target loads to be achieved by various pollution source sectors.

Maryland's Phase I WIP was submitted to the US EPA on December 3, 2010 and includes a series of 75 proposed actions and strategies to reduce sediment and nutrient pollution. Maryland pledged to meet its nutrient and sediment reduction goals by 2020, five years earlier than the 2025 end-date established by the EPA to remove the Chesapeake Bay from the Clean Water Act's 303d listing of impaired waterbodies.

A substantial majority of the actions required under the Phase I WIPs will be carried out at the local---County---level, whether they are stormwater program enhancements, wastewater treatment plant upgrades, adoption of agricultural runoff controls, stream restoration, or septic system upgrades. The Bay TMDL is further subdivided into Phase II WIPs, a geographically-refined, local County-based pollution reduction plan. Frederick County and various stakeholders are required to identify and describe the various pollution control actions and practices to be implemented to achieve the necessary pollution reductions. The Phase II County-level Watershed Implementation Plans are due to the state in 2012.



B. GROUNDWATER

The USGS/MGS sampled water from 142 wells and 25 springs for analysis. These data may be found in Dine et al, Basic Data Report No. 15, Ground and Surface Water data for Frederick County, Maryland. 1985.

Water quality criteria for drinking water have been promulgated by the U.S. Environmental Protection Agency (USEPA). The standards set by USEPA are generally applicable to public water-supply systems and are based on health aspects of the water consumed. Water for other uses may have to be treated to remove scale-forming substances, which clog pipes; acidity, which corrodes plumbing and equipment; chemicals that cause undesirable reactions in processes requiring a mix with water; or to remove objectionable qualities.

Human factors, such as improper disposal of waste and careless handling of various substances, also affect the quality of ground water, sometimes to a greater degree than natural processes. Buried steel fuel tanks eventually rust, and may leak for some time before being detected; not only does this result in contamination of ground-water, but it can also result in explosive conditions where gasoline is pumped out of the ground by a water well. The state program requiring the finding and removing these underground storage tanks (UST) has done much to alleviate this problem.

Natural protection of ground-water quality in Frederick County is afforded to some extent by such means as filtration by and adsorption on geologic materials. Most renovation of contaminated water occurs in the unconsolidated material overlying bedrock, especially in the shallower portion, which is biologically more active and contains much clay-size material, which provides greater surface area and electrostatic attraction. Open fractures provide little opportunity for renovation; solutionally enlarged joints, fractures, and bedding planes have no renovation capacity, and can act as conduits for pollution migration. The Grove and Frederick Limestones are the geologic units most likely to allow conduit flow in Frederick County; consequently, areas underlain by these units require special safeguarding. Proper location and construction of a well can prevent many contamination problems, and this is reflected in State and local regulations.

At present, the cornerstone for Maryland's general policy on groundwater quality is found in COMAR 26.08.02.03. The regulation has three basic provisions:

- All aquifers are to be classified into one of three types, according to their potential for use, as determined by concentration of dissolved solids and by storage and transmissivity characteristics.
- Groundwater quality standards are established for each aquifer.
- A State groundwater discharge permit, issued by MDE is required for each discharge to "underground" waters, except for individual septic systems and certain landfills, which are governed by other regulations. This discharge permit is the State's principal means of controlling discharge of wastes and other potential pollutants to the ground waters of Maryland.

The stipulation that a groundwater discharge permit "will contain limitations and requirements deemed necessary to protect the public health and welfare..." gives MDE broad discretionary powers in regulating discharges to all aquifer types. It is important to note that under the regulations, the burden of proof that an aquifer will not be degraded is on the would-be discharger, not the State. Groundwater discharge permits in Frederick County apply primarily to treated sewage effluent and certain industrial process waters. Decisions on pre-treatment level, application rate, etc., must be made on a case-by-case basis, with site-specific variables, such as soil texture and depth, being of crucial importance.

Groundwater management by the State is largely oriented toward controlling potential pollution sources. As a result, responsibility is spread among a number of different programs within the Maryland Department of the Environment (MDE), each dealing with a different type of potential source. The Department's overall mission is to protect and restore the quality of Maryland's water, air, and land resources while fostering smart growth, economic development, healthy and safe communities, and quality environmental education for the benefit of the environment, public health, and future generations.

Maryland Department of the Environment (MDE)

The Water Management Administration in MDE has a wide variety of duties and functions to restore and maintain the quality of the State's ground and surface waters, manage the utilization of Maryland's water and mineral resources, and protect wetland habitats throughout the State. The Water Supply Program and the Wastewater Permits Program are located within the Water Management Administration. Major functions of the Water Management Administration include:

- Conducting sanitary surveys and comprehensive engineering evaluations of public water systems to ensure that water systems are optimized and reduce the risks of passing pathogens into the drinking water.
- Ensuring public water system compliance with the national primacy drinking water regulations adopted under the Safe Drinking Water Act including public notification procedures.
- Ensuring responsible management, conservation, and equitable development of Maryland's water resources on an aquifer, watershed, or other appropriate geographical basis.
- Providing guidance and technical assistance on County Water and Sewerage Plans to foster smart growth and the regionalization of facilities where appropriate and beneficial.
- Assisting local governments in developing local wellhead protection and watershed protection programs for their public water supply sources.
- Managing environmental health functions delegated to local health Departments.
- Protecting public health and water quality through NPDES permits for surface water discharges—both industrial and municipal—and control of discharges to groundwaters of the State through State Ground Discharge Permits.
- Inspecting and maintaining compliance at facilities and activities including industrial and municipal wastewater discharges, agriculture, and construction involving major waste and sewerage facilities, sediment control, stormwater management, wetlands, and waterways.

The Maryland Geological Survey (MGS)

The MGS functions as a research unit, which, often in collaboration with the U.S. Geological Survey, compiles information on quantity and natural chemical quality of groundwater.

Frederick County Health Department

The local health department is responsible for the following groundwater-related functions, as delegated by MDE:

- Evaluating properties for the installation of individual water wells and on-site sewage disposal systems.
- Issuing permits and overseeing the siting and proper installation of private water wells and sewage disposal systems.
- Verifying adequate well yield before a subdivision plan is approved and recorded.
- Verifying that adequate water quantity and quality exists before an individual water well is placed into service.

- Reviewing subdivision plans with respect to environmental impact.
- Evaluating and sampling private domestic water wells, upon owner request, for bacterial and chemical quality.
- Investigating environmental complaints.
- Conducting sanitary surveys to determine the need for community water and/or sewage systems.
- Assisting the MDE with evaluation and permitting Multi-Use Water and Sewerage Systems.

C. WELLHEAD PROTECTION

The State of Maryland currently has regulations that provide minimum wellhead protection to all public water supply wells. Well construction regulations require wells using an unconfined aquifer as a water supply source to be located 100 feet from identifiable sources of contamination and designated subsurface disposal areas. In addition, there are minimum distances set for location of wells away from sewer lines, roads, building foundations and property lines.

The Wellhead Protection Program is a State program involving coordination among several State agencies, Federal agencies and local governments, and agencies to combine regulatory authority to manage all potential sources of contamination in a Wellhead Protection Area (WHPA). This is defined as the surface and subsurface area surrounding a water well or well field, supplying a public water system, through which contaminants are reasonably likely to move toward and reach such water well or well field.

Delineation of the Wellhead Protection Area is not usually a simple matter of measuring a horizontal distance on the land surface. Maryland extends across eight physiographic regions, which results in extremely varied hydrological settings. The selection of methods and criteria for delineating WHPA's will be complex and varied. As discussed at the beginning of this chapter, Frederick County contains three of six hydrogeologic environments present in Maryland.

The State has been conducting delineation projects in various environments and has prepared a manual to assist local governments to delineate WHPA's, and has prepared a Model Ordinance for consideration if a jurisdiction wishes to regulate land use for the purpose of wellhead protection.

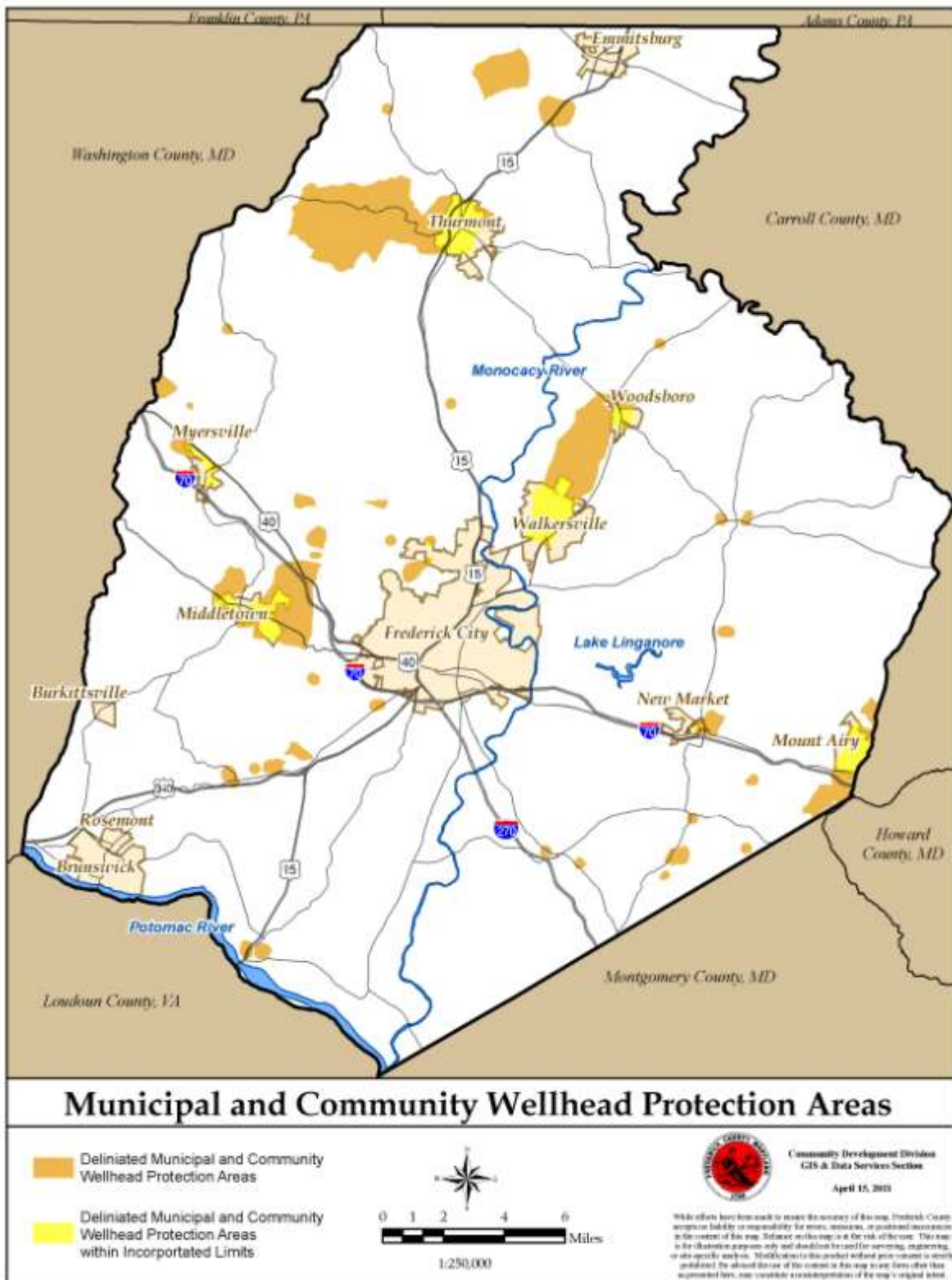
In response to the Clean Water Act requirement, the state has prepared Source Water Assessments, which inventory and map potential sources of contamination such as underground storage tanks, and other potential sources of contamination in the WHPA of a public drinking water well or well field.

Frederick County, in the interim before delineating WHPA's, enacted legislation that regulates the location of hazardous substance storage tanks in relation to a community water supply system well. In May 2007, the County revised that section of local code. A hazardous substance storage tank must be more than 500 feet from a community water supply system well. Within a WHPA, and greater than 500 ft from a community water supply well, the tank must be above ground and surrounded by a 100% catchment basin or double-walled containment and a spill protection overfill alarm. Outside a WHPA, the tank may be located underground if accompanied by a report from a hydrogeologist stating the nature of the underlying soil, geologic structure, aquifer and the likelihood of contamination of the neighboring water sources in the event the contents of the tank are discharged, and the estimated groundwater travel time. The County may refuse to grant the permit if there is undue danger to the public health, safety or general welfare. The location of all community water supply system wells has been mapped and the tank location regulations are implemented by

a permit system, which refers to the maps. In addition, the County amended its Zoning Ordinance with regard to hazardous substance storage tanks. The Permitted Use Table was amended to indicate that several land uses are now prohibited in Wellhead Protection Areas, and they and other uses are marked and cross-referenced to the storage tank section of the Code. The Special Exception requirements for uses, which might involve the storage or leakage of hazardous substances, were amended to cross reference the storage tank section of the Code.

**Table 2.06 Source Water Assessments for
Public or Private Water Systems**

| <u>Community</u> | <u>Year Completed</u> |
|----------------------------------|-----------------------|
| Town of Emmitsburg | 2001 |
| City of Frederick | 2002 |
| Town of Middletown | 2005 |
| Town of Mount Airy | 2000 |
| Town of Myersville | 2002 |
| Town of Thurmont | 2000 |
| Town of Walkersville | 2001 |
| Town of Woodsboro | 1997 |
| Fort Detrick | 2005 |
| <u>Small Water Systems</u> | 2000 |
| Amelano Manor | |
| Libertytown Apartments | |
| Gilberts Mobile Home Park | |
| Poling Mobile Home Estates | |
| Spring View Mobile Home Park | |
| Green Valley Elementary | |
| Kempton Elementary | |
| Lewistown Elementary | |
| Liberty Elementary | |
| New Midway Elementary | |
| Sabillasville Elementary | |
| Urbana Elementary | |
| Urbana High School | 2002 |
| Valley Elementary | |
| Wolfsville Elementary | |
| Yellow Springs Elementary | |
| Bradford Estates | 2002 |
| Briercrest Apartments | 2005 |
| Cambridge Farms | 2002 |
| Cloverhill III | 2002 |
| Concord Estates Mobile Home Park | 2005 |
| Copperfield | 2002 |
| Cunningham Falls State Park | 2003 |
| Fountaindale | 2002 |
| Libertytown East | 2002 |
| Mill Bottom | 2002 |
| Mount St. Mary's University | 2005 |
| Point of Rocks | 2002 |
| White Rock | 2002 |
| Windsor Knolls +school | 2002 |
| Woodspring | 2002 |



D. SINKHOLES

Frederick County contains a vulnerable Karst topography covering about 35 sq. miles. “Karst” describes terrain that is characterized by sinkholes, caves, underground streams, and other features that are formed by the slow dissolution of calcium and magnesium oxides in limestone, dolomite, or marble bedrock. In populated areas, sudden subsidence features known as sinkholes can cause damage to buildings, roads and farmed land, as well as threaten ground and surface water quality by the potential for direct introduction of contaminants. Stream water or surface water runoff that enters a sinkhole can bypass natural filtration through soil and sediment. Groundwater can travel quickly through these underground networks carrying surface contaminants to wells and springs.

Table 2.07 Potential of Selected Soil Series for the Formation of Sinkholes

(Soil scientists from NRCS and geologists from USGS assigned the ratings in this table after they made field observations of the soil series and the underlying bedrock geology. Onsite investigation by a qualified geologist is needed before a determination can be made for interpreting urban and engineering uses of soils for site specific uses).

| Soil series | Rating* | Geologic formation * * |
|--------------------------|---|--|
| Adamstown | Moderate High Moderate High High | Frederick Limestone (Rocky Springs Station Member -- east) Frederick Limestone (Rocky Springs Station Member -- west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Athol | Moderate | Triassic Conglomerate (limestone) |
| Athol, rocky phase | High | Triassic Conglomerate (limestone) |
| Benevola | Moderate | Sams Creek Metabasalt (Wakefield Marble Member) |
| Buckeystown | High | Grove Limestone |
| Buckeystown, rocky phase | Very high | Grove Limestone |
| Conestoga | Low Low Moderate | Marburg Schist (Silver Run Limestone Member) Sams Creek Metabasalt Sams Creek Metabasalt (Wakefield Marble Member) |
| Dryrun | Moderate High Moderate High | Frederick Limestone (Rocky Springs Station Member-east) Frederick Limestone (Rocky Springs Station Member west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) |
| Duffield | Moderate High Moderate High | Frederick Limestone (Rocky Springs Station Member - - east) Frederick Limestone Rocky Springs Station Member - - west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) |
| Downsville | Moderate | Frederick Limestone (Adamstown Member) |
| Funkstown | Moderate High Moderate High Low Moderate | Frederick Limestone (Rocky Springs Station Member - - east) Frederick Limestone (Rocky Springs Station Member - west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Sams Creek Metabasalt Sams Creek Metabasalt (Wakefield Marble Member) |
| Hagerstown | High | Frederick Limestone (Lime Kiln Member) |
| Hagerstown, rocky phase | High Very high Very high Very high | Frederick Limestone (Rocky Springs Station Member – west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Letort | Low Moderate Low | Sams Creek Metabasalt Sams Creek Metabasalt (Wakefield Marble Member) Marburg Schist (Silver Run Limestone Member) |
| Morven | Low | Triassic Conglomerate (limestone) |
| Murrill | Moderate | Frederick Limestone (Rocky Springs Station Member -- east) |

| | | |
|-------------------------|--|--|
| | High Moderate High High | Frederick Limestone (Rocky Springs Station Member - west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Opequon | Moderate High High High High | Frederick Limestone (Rocky Springs Station Member -- east) Frederick Limestone (Rocky Springs Station Member - west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Ryder | Moderate High ModerateHigh High | Frederick Limestone (Rocky Springs Station Member -- east) Frederick Limestone (Rocky Springs Station Member west) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Springwood | Moderate | Triassic Conglomerate (limestone) |
| Springwood, rocky phase | High | Triassic Conglomerate (limestone) |
| Walkersville | Moderate Moderate High High | Frederick Limestone (Rocky Springs Station Member -- east) Frederick Limestone (Adamstown Member) Frederick Limestone (Lime Kiln Member) Grove Limestone |
| Wiltshire | Moderate | Sams Creek Metabasalt (Wakefield Marble Member) |

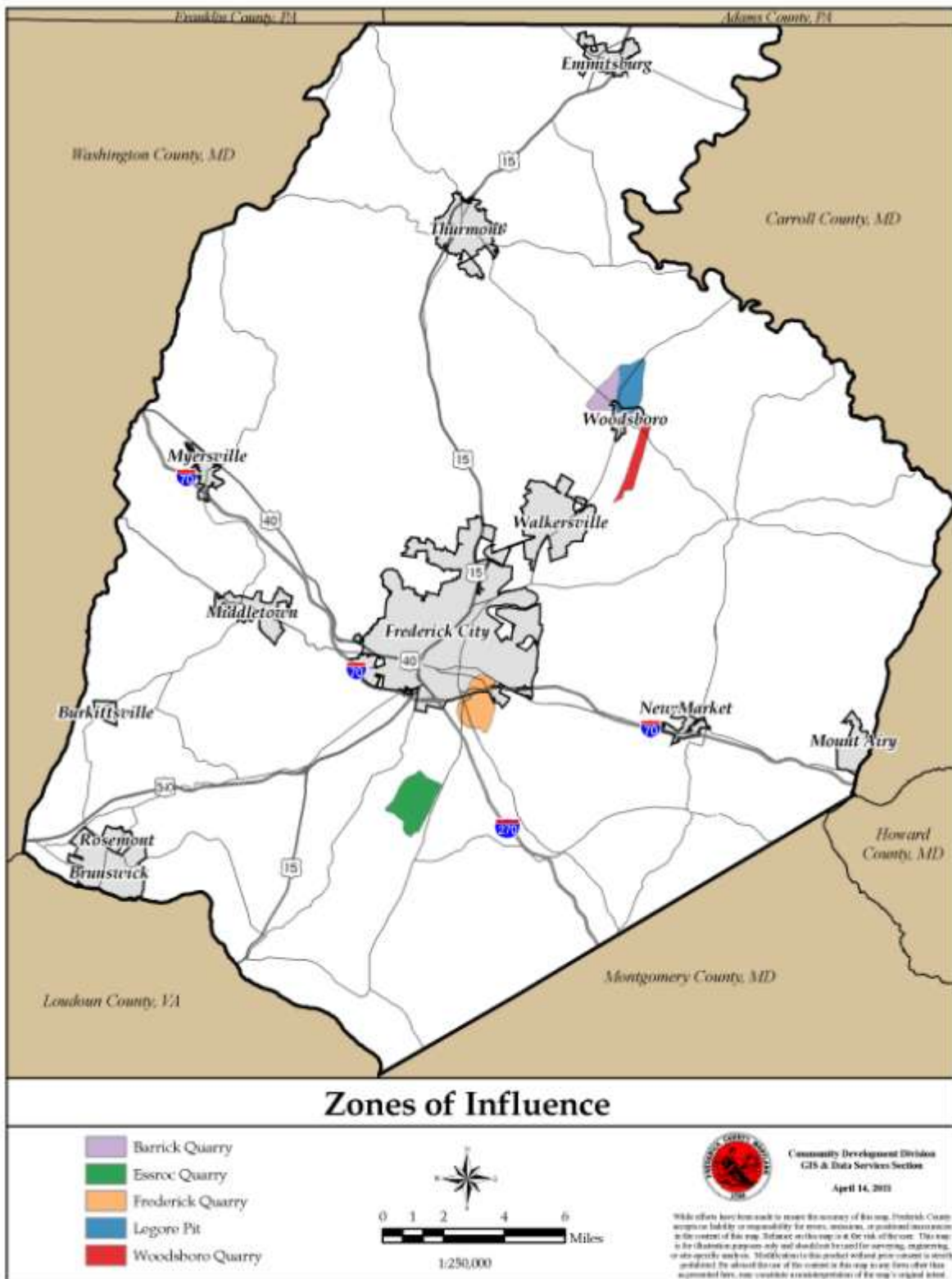
Source: Soil Survey of Frederick County, Maryland. United States Department of Agriculture and the Natural Resources Conservation Service, 2002.

* Ratings are only assigned to soil series that have shown potential for sinkhole formation. A rating of “low” indicates a less than 1 percent chance of sinkhole formation; “moderate,” 1 to 5 percent; “high,” 5 to 20 percent; and “very high,” more than 20 percent. If a soil has been disturbed, the assigned rating should be increased to the next higher rating where appropriate.

** Rocky Springs Station Member - - east indicates the east side of Frederick Valley, and Rocky Springs Station Member - - west indicates the west side of Frederick Valley.

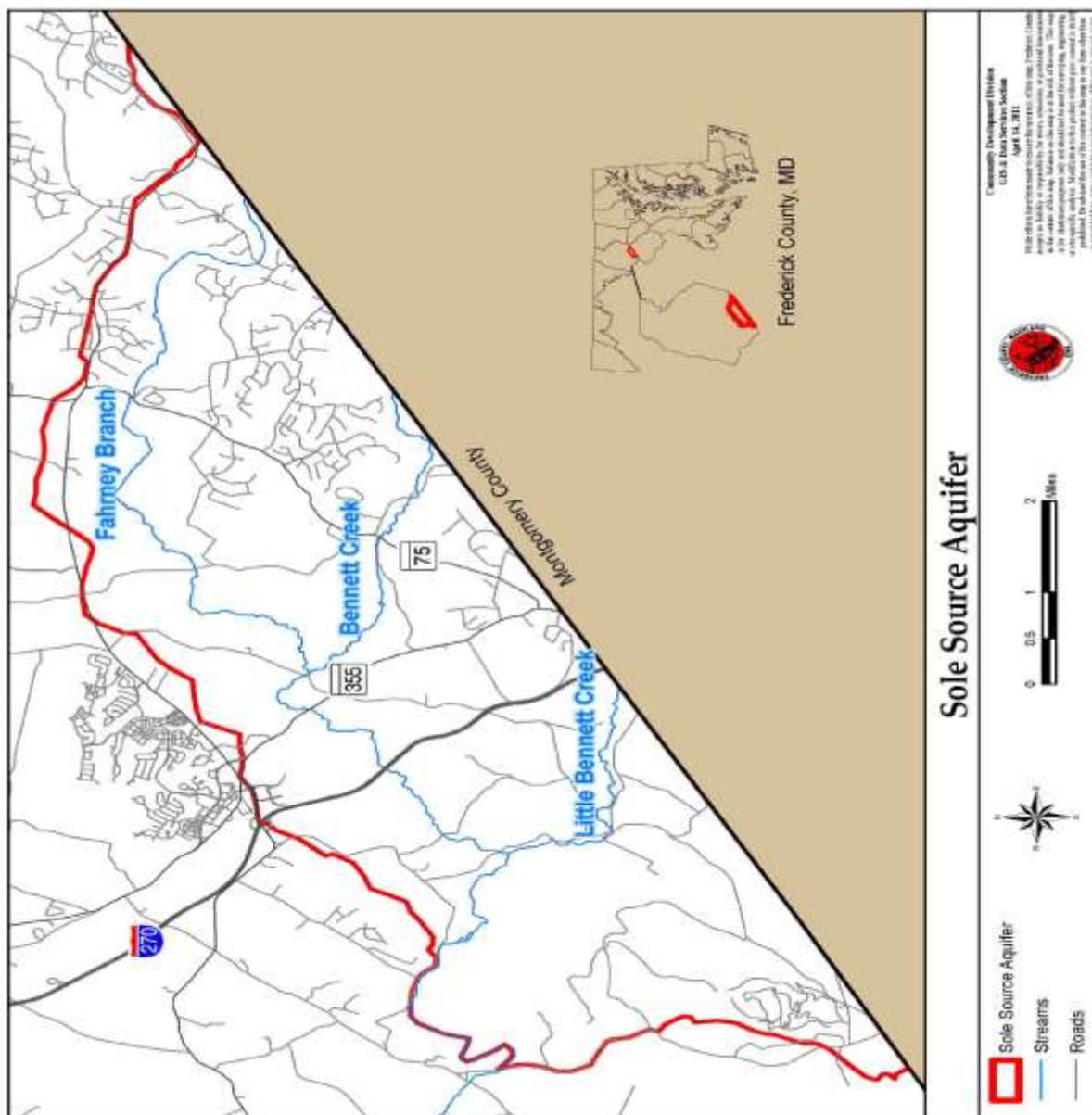
E. ZONES OF INFLUENCE

Under a 1991 Amendment to Maryland’s Surface Mining Law, the Maryland Department of the Environment (MDE) is required to establish and define Zones of Influence (ZOI’s) around limestone and marble quarries in Baltimore, Carroll, Frederick, and Washington Counties. Limestone mining operations are required to repair a sinkhole within a ZOI if MDE determines that the sinkhole resulted from quarry dewatering. Extraction companies are also required to replace a water supply that fails due to declining water levels caused by a quarry’s pumping operation. The following quarries have delineated Zones of Influence: LeGore/Barrick, Lehigh, LaFarge, and Essroc.



F. SOLE SOURCE AQUIFER

On August 27, 1980, several drainage basins in the southeastern portion of the County and in Montgomery County were designated by the US Environmental Protection Agency (EPA) as a Sole Source Aquifer under the Safe Drinking Water Act of 1974 Section 1424(e). The EPA defines a sole or principal source aquifer as one that supplies at least 50 percent of the drinking water consumed in the area overlying the aquifer. These areas can have no alternative drinking water source(s), which could physically, legally, and economically supply all those who depend upon the aquifer for drinking water. The designation means that any future project in the area funded with federal assistance would be subject to review by EPA for potential impact on the groundwater system and additional pollution prevention requirements. The drainage basins in Frederick County, which are included in this area, are Bennett Creek and Little Bennett Creek to their confluence, and Fahrney Branch to its confluence with Bennett Creek. This area is also known as “Green Valley” and the Sole Source Aquifer designation is reflective of the substantial amount of low-density residential development on individual groundwater wells that exist outside of designated public water and sewer service areas in this portion of the county.

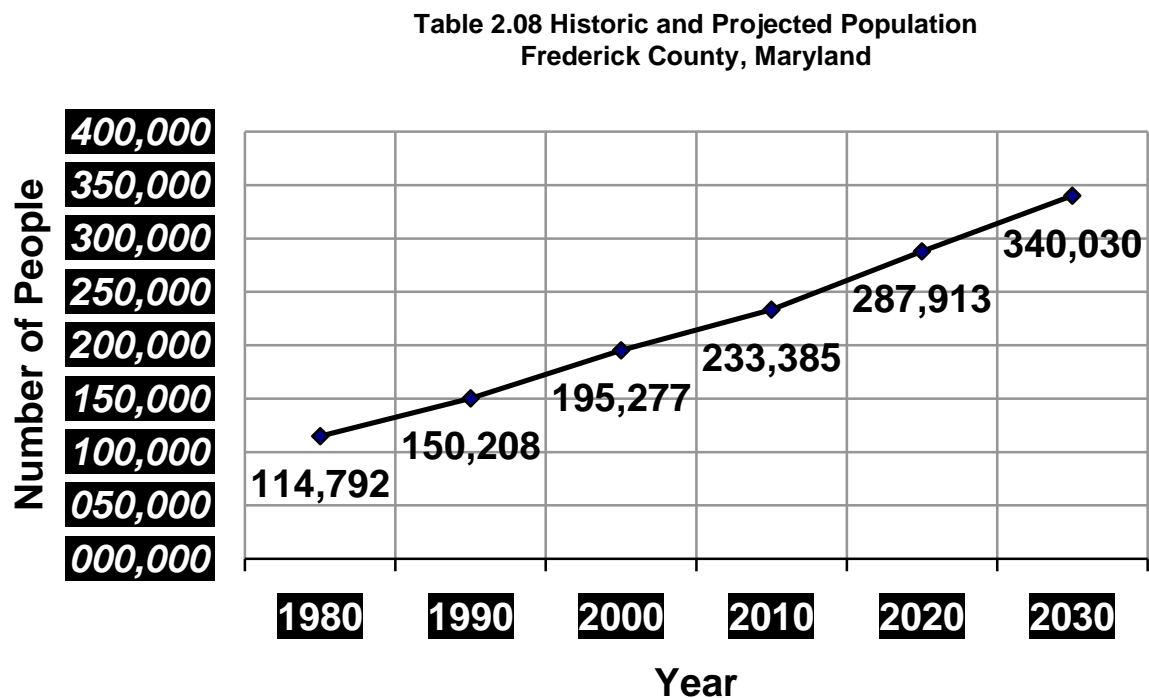


III. POPULATION & LAND USE

A. FREDERICK COUNTY GROWTH TRENDS

The County's 2010 population (US Census Bureau) is 233,385, which includes the City of Frederick's population of 62,647. Since 2000 the County's population has increased by 19% or 38,108 people.

The rate of population growth for the County continues to decline since the 1970's when the County's population grew by 35.2%. The graph below shows the County's historic and projected population out to 2030. The projected populations below were prepared as part of the Cooperative Forecasting process, Round8.0, conducted by the Metropolitan Washington Council of Governments in December 2010.



As in the Washington Region generally, household sizes will decline, but not to the same extent. Between 2000 and 2020, the household size will decline from 2.72 to 2.6 persons per household.

Housing construction between 2000 and 2007 has averaged 1,800 dwellings per year, which includes activity within all of the County's municipalities. There has been a stall in home construction since the growth of 2000-2007. Dwelling unit construction over the past three years (2008-2010) averaged 676 units per year.

Employment Trends

Employment for Frederick County has held strong by state and national comparison, unemployment rates at 6.7% for County, 7.5% (March 2011) for the State of Maryland (March 2011) and 8.9% Nationally (February 2011). While increases in employment have been slow the past few years Frederick County is working to and is retaining and attracting business. The County is looking toward adding the major private employers into the local economy of Wegmans (up to 500 employees) by end of spring 2011, Banner Life Insurance

Company (400 employees) by summer 2011, and public employer of the Social Security Administration, National Data Center (200+ jobs) in 2013.

The Metropolitan Washington Council of Governments (MWCOG) in fall of 2010 forecasted two thirds of new jobs from here into 2020 will be in the service industries of engineering, computer and data processing, business services and medical research. MWCOG also predicted the greatest job growth period will be 2015 to 2020. During the past several years Frederick County has been one of the top counties in the State for job growth.

Municipal Growth Trends

In addition to the cities of Frederick and Brunswick, there are 10 other municipalities in Frederick County. Each has their own planning and zoning function and with a few exceptions control their own municipal services such as water or sewer facilities. Mt. Airy, is situated on the County line with the greater portion of both its area and population within Carroll County.

Table 2.09 Municipal Population Growth

| Population | | | |
|----------------------------|----------------|----------------|----------------|
| | 1990 | 2000 | 2010 |
| <i>Municipality</i> | | | |
| Brunswick | 5,117 | 4,894 | 6,131 |
| Burkittsville | 194 | 171 | 204 |
| Emmitsburg | 1,688 | 2,290 | 2,857 |
| Frederick City | 40,148 | 52,767 | 62,647 |
| Middletown | 1,834 | 2,668 | 4,348 |
| Mount Airy (FC Portion) | 1,497 | 3,415 | 3,814 |
| Myersville | 464 | 1,382 | 1,551 |
| New Market | 328 | 427 | 634 |
| Rosemont | 256 | 284 | 313 |
| Thurmont | 3,398 | 5,588 | 6,437 |
| Walkersville | 4,145 | 5,192 | 5,993 |
| Woodsboro | 513 | 846 | 961 |
| Municipal Sub-Total | 59,582 | 79,924 | 95,890 |
| | | | |
| County Sub-Total | 90,626 | 115,353 | 137,495 |
| | | | |
| County Total | 150,208 | 195,277 | 233,385 |

Source: U.S. Census

B. LAND USE & ZONING

An understanding of existing land use patterns and past trends will aid in the understanding of the current Comprehensive Plan and the pattern of existing and proposed water and sewerage service areas. The most significant land use changes have occurred since 1960; prior to this time, the communities, which existed, had been established in the 1800's or earlier and only gradual changes occurred when new residences were built along the rural roads.

The 1970's were a period of rapid development in Frederick County. In the late 1960's, Frederick City annexed over 4,200 acres, most of which were developed in the 1970's. Residential subdivisions proliferated throughout the County. The Lake Linganore PUD was established as well as the Eastalco industrial facility.

In contrast, the 1980's was a period of more concentrated development. Areas of extensive development in the 1970's continued to be developed while major new subdivisions in rural areas were restricted through zoning changes. The Ballenger Creek area south of Frederick City emerged as an intensive, urbanized area following the construction of a regional sewage treatment plant and water system. This was the only significant concentration of medium and high density housing units, commercial, office and industrial land uses outside of a municipality.

The 1990's continued the pattern of concentrated development. The Linganore and Spring Ridge PUD's and the Urbana PUD saw increased development and the planned industrial area southeast of Urbana began to develop. The New Market and Urbana Regions in general saw the greatest increase in housing growth.

Table 2.10 Land Use Plan Designation and Zoning, 2010 Frederick County Comprehensive Plan

| Land Use Plan Designation | Acreage | % of County | Zoning (acres) | % of County |
|-----------------------------------|------------------|--------------------|-----------------------|--------------------|
| Agricultural | 224,742.4 | 52.4% | 244,026.9 | 56.9% |
| Commercial / Industrial | 11,991.3 | 2.8% | 11,612.1 | 2.7% |
| Institutional | 3,008.3 | 0.7% | 1,254.5 | 0.3% |
| Natural Resource | 113,175.3 | 26.4% | 100,237.3 | 23.4% |
| Residential | 35,544.8 | 8.3% | 31,331.3 | 7.3% |
| Transportation Right of Way (ROW) | 13,440.0 | 3.1% | 13,440.0 | 3.1% |
| Municipal* | 26,724.5 | 6.2% | 26,724.5 | 6.2% |
| TOTAL | 428,626.6 | 100.0% | 428,626.6 | 100.0% |

*denotes only land area within municipalities

Residential Land Use

Historically residential development activity has been focused within the County's municipalities with the City of Frederick accommodating the greatest portions. Beyond the municipalities residential development within the County has occurred in those areas with public water and sewer including the Ballenger Creek area, Urbana, and Linganore.

One recent trend the County is experiencing is the number of age-restricted active adult residential developments that are either under construction or recently proposed. As of January 2011, there are a total of

seven projects with varying levels of development approval in the County that propose a total of 2,723 dwelling units. Most of these projects are located within the three areas noted above, Ballenger Creek, Urbana, and Linganore.

Commercial and Industrial Land Use

Much of the commercial uses are located within the municipalities. Community oriented commercial areas have been developed within the Ballenger Creek, Urbana, and New Market areas as these communities have built out with residential developments. Within the County's jurisdiction only there are approximately 5,805 acres of developed commercial and industrial land, which represents approximately 48% of the 11,991 acres designated for commercial and industrial use on the County's Comprehensive Plan.

Natural Resource Lands

Frederick County includes several features representative of the Blue Ridge province including Catoclin Mountain, South Mountain, and Sugarloaf Mountain. Other significant resource features include the Monocacy and the Potomac Rivers. The mountain areas with their steep slopes and large areas of contiguous woodlands are primarily zoned Resource Conservation which does permit limited residential subdivision at a density of one dwelling per ten acres. The Resource Conservation zoning also exists along other major stream systems, and the floodplains associated with the Monocacy and Potomac Rivers.

Agriculture

By far the largest land use in the County is still agriculture comprising over 60% of the County's land area with almost all of this area zoned Agricultural (244,035 acres as of 2011). The County's Agricultural zoning permits very limited residential subdivision by permitting only 3 lots and a remainder parcel to be subdivided from an original tract of land that existed as of August 1976. Additional subdivision rights are available with a cluster provision.

The County has a very active Agricultural Preservation Program comprised of state and county initiatives to permanently protect agricultural lands. As of March 2010, 46,966 acres are under permanent easements. The agricultural preservation areas have been concentrated in the northeast part of the County as well as in the Middletown Valley and Adamstown areas.

